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OFFICE OF THE SECRETARY

For Release: January 12, 1993

Bob Walker (0) 202/208-6416

(H) 703/938-6842

### INTERIOR SOLICITOR ISSUES LEGAL OPINION ON ALASKA NATIVE VILLAGE POWERS

Department of the Interior Solicitor Thomas L. Sansonetti today issued a long-awaited legal opinion that explores the extent of Alaska Native village jurisdiction over land and non-village members.

The opinion concludes that Native village jurisdiction was significantly limited by Congress in 1971. The opinion, however, also reaffirms longstanding Departmental and Congressional actions which include Native villages as tribes for purposes of many programs of the Bureau of Indian Affairs and other federal agencies.

Issuance of the opinion culminates two years of historical and legal review by the Interior Solicitor's office. The opinion was requested in 1990 by Secretary of the Interior Manuel Lujan to aid the Department in reviewing jurisdictional claims raised by the Native villages. It is intended to provide guidance in resolving difficult state-federal-village disputes over who has police and regulatory authority over lands.

In his opinion, Sansonetti concluded that Congress, with passage of the 1971 Alaska Native Claims Settlement Act (ANCSA) decisively eliminated village jurisdiction over village and Native corporation lands and non-village members.

"In our view, the purposes of ANCSA to develop state chartered business entities and to avoid the establishment of any reservation system, trusteeship or other racially based institution, would be frustrated by a determination that enclaves of federal and tribal jurisdiction continue to exist," Sansonetti stated.

(more)

The Solicitor also noted, however, that this conclusion did not mean a change in the relationship between the Federal Government and Native villages. Sansonetti spent considerable time in the opinion on the tribal status of villages.

"In our view, Congress and the Executive Branch have been clear and consistent in the inclusion of Alaska Natives as eligible for benefits and programs under a number of statutes designed to benefit Indian tribes and members," Sansonetti wrote. His opinion recognizes the fact that Native villages have been considered tribes for many purposes.

Sansonetti expressed his hope that the exhaustive review of the history, law and government policy would be beneficial to all who deal with Native village jurisdictional issues. The opinion was forwarded to the United States Department of Justice for use in determining the position of the United States in future litigation.



OFFICE OF THE SECRETARY

Bob Walker (O) 202/208-6416

For Release: January 15, 1993

(H) 703/938-6842

INTERIOR SECRETARY LUJAN SIGNS AGREEMENT IMPLEMENTING WATER SETTLEMENT WITH FORT McDOWELL INDIAN COMMUNITY

Secretary of the Interior Manuel Lujan today signed an agreement implementing legislation to resolve a long standing dispute over the water rights of the Fort McDowell Indian Community in Arizona.

"This settlement averts lengthy, costly litigation and uncertainty for the tribe and the Federal Government," Lujan noted. "Even more important is the fact that this settlement provides the opportunity for increased economic self-sufficiency and meaningful self-determination for the Community."

Chairman Clinton Pattea signed the agreement for the Community which is located in central Arizona near Phoenix.

Among others attending the signing ceremony in Lujan's office were Eddie Brown, Assistant Secretary of the Interior for Indian Affairs, and Dennis Underwood, Commissioner of Reclamation.

"This is an especially happy occasion for me because this settlement benefits a tribe in my home State of Arizona," Brown observed. Underwood said, "The Bureau of Reclamation is very proud of the role we played in achieving this agreement and others involving Indian tribes over the past four years."

In accordance with the Fort McDowell Indian Community Water Rights Settlement Act of 1990, the tribe will receive a maximum annual diversion right of 36,350 acre-feet of water from the Verde River. The Community may lease a portion of its water, and has agreed to lease 4,300 acre-feet to the City of Phoenix. In addition, the Federal Government will provide the Community a development fund of \$31 million and a Small Reclamation Project Act loan of \$13 million for irrigation development on the reservation.



## United States Department of the Interior



#### BUREAU OF INDIAN AFFAIRS Washington, D.C. 20240

For Release: Friday, February 19, 1993 Carl Shaw (202) 208-7315

# BUREAU OF INDIAN AFFAIRS REBUILD AMERICA ECONOMIC STIMULUS PACKAGE PROPOSED BY PRESIDENT CLINTON

The Lifetime Learning and Rebuild America economic stimulus package proposed by President Clinton will provide economic development opportunities, rebuild and maintain roads, repair schools, jails and juvenile detention centers, and provide funds to operate elementary and secondary schools on many of America's Indian reservations.

The total stimulus package calls for \$102.4 million, with most of the funds to be spent by the Bureau of Indian Affairs (BIA) for the benefit of Indians by the end of Fiscal Year 1993.

The range of projects in the Bureau of Indian Affairs will cover additional funds for all of the Bureau-funded schools, provide \$15 million for forest development on Indian reservations, and provide funds to guarantee \$48 million in loan projects. The new monies boost the Bureau's \$1.5 billion FY 1993 budget which has already experienced shortfalls in the Indian School Equalization Program formula because of increased school enrollment for the current school year.

Of the \$48.8 million for school operations, \$22.6 million will be spent for the 1992-93 school year to meet a shortfall in funds because of an unexpected five-percent increase in school enrollment and to meet administrative cost grants. An additional \$26.2 million will be used in the 1993-94 school year to supplement the funds available for the school year beginning July 1, 1993.

In addition, \$9.4 million will be spent to repair, improve, and rehabilitate school, law enforcement, and other facilities. BIA funds 181 schools, 70 of which are contracted directly to tribes which operate them.

A total of \$15 million is targeted for forest development on Indian reservations. The funds will be used for tree planting and precommercial thinning to increase future harvesting and sale of wood products on Indian reservations.

The Bureau will have available an additional \$5.6 million to guarantee loans to start or expand Indian businesses on reservations. The funds available are expected to support loans of \$48 million to tribes for business ventures which include hotels, convention centers, logging mills, an office complex, and gaming enterprises. Many of the projects are expected to be under construction within 30 days of funding.

\$23.5 million will be spent for road maintenance on Indian reservations for projects to improve access for schools, medical facilities, businesses and tourists.





## News Release

FOR RELEASE: March 5, 1993

CONTACT: Tom DeRocco

(202) 208-3983

## MINERALS MANAGEMENT SERVICE ANNOUNCES FUNDING FOR INDIAN MINERALS COOPERATIVE AUDIT PROGRAM

The Department of the Interior's Minerals Management Service (MMS) today announced that it will pay \$541,951 to four Indian tribes as reimbursement of auditing costs for participating in the MMS's Cooperative and Delegated Audit Program during Fiscal Year 1993.

The Navajo Nation will receive \$308,866; the Ute Indian Tribe, \$87,600; the Southern Ute Indian Tribe, \$93,000; and the Ute Mountain Ute Indian Tribe, \$52,485.

The program enables a tribe to join with MMS in providing additional audit coverage of revenues derived from oil, gas and other mineral leases located on its land.

"More than \$150 million in mineral revenues were collected from Indian leases last year," Acting MMS Director Carolita Kallaur said. "Working together in this program, we can ensure the tribes continue to receive an accurate accounting of the money to which they're entitled."

Under provisions of the Federal Oil and Gas Royalty Management Act of 1982, MMS reimburses participating Indian tribes for the costs of delegated audits, such as salaries and travel expenses.

Nine states--California, Colorado, Louisiana, Montana, Utah, North Dakota, Oklahoma, Texas and Wyoming--participate under similar provisions.

MMS is responsible for collecting, accounting for, auditing and disbursing revenues associated with mineral leases on federal and Indian lands. The agency handles nearly \$4 billion in revenues each year, Kallaur said.



FOR IMMEDIATE RELEASE March 8, 1993

Contact: Bob Walker 202/208-6416

#### STATEMENT OF SECRETARY BRUCE BABBITT

Released After His Meeting With Governors, At Which Indian Gaming Issues Were Discussed

"My meeting with the Governors today was a positive one, and I greatly appreciate their input. The Governors were clear in stating their positions, and I was equally clear in stating that I need to hear from other interests before deciding what, if any, policy changes are needed. I also made clear my belief that most of these issues are best resolved by bilateral negotiations between states and tribes, as intended under the Indian Gaming Regulation Act, and that there is room for compromise. Our discussion was very helpful, but no commitments were made."

"I will continue to seek input from all sides in this debate, and will continue the search for a consensus position to which all parties can agree."

"I look forward to my meeting tomorrow with tribal leaders."



FOR IMMEDIATE RELEASE Contact: March 9, 1993

Contact: Jay Ziegler

Bob Walker 202/208-6416

#### STATEMENT OF INTERIOR SECRETARY BRUCE BABBITT

Released After His Meeting with Tribal Leaders on March 9, 1993

"I appreciated the opportunity to hear from tribal leaders from across the country. Their input provided an important picture of the economic benefits reservations have gained from Indian Gaming."

"I want to continue to gather information from parties interested in this issue, and I continue to believe these issues are best resolved by bilateral negotiations between states and tribes as intended under the Indian Gaming Regulation Act, and that the Act provides room for compromise."

"Today's meeting was a step forward as was yesterday's discussion with the governors. From this point forward, I will continue to seek out a consensus position to which all parties can agree."



FOR IMMEDIATE RELEASE March 22, 1993

CONTACT: Bob Walker (202) 208-3171

Statement of Secretary Bruce Babbitt

on the Status of

Indian Gaming Negotiations for Arizona

In an effort to find a basis for mutual agreement on Indian gaming, I have met separately during the past week with Arizona tribal leaders and Governor Fife Symington.

These discussions have been wide-ranging and constructive and will continue. To aid the process, I have asked the parties to consider the following three principles:

- 1. Class III Gaming by Tribes would be limited to machines only, as long as the State of Arizona did not sanction any additional form of Class III gaming.
- 2. Any compromise proposal should be available to all recognized Indian tribes in Arizona
- 3. Restrictions would be placed on the specific number and location of machines, provided that all tribes would have a minimum quota of 250 machines, with larger tribes entitled to additional allocations.

DOI



## United States Department of the Interior



## BUREAU OF INDIAN AFFAIRS

Washington, D.C. 20245

Tuesday, April 6, 1993

#### NOTICE

#### PRESS CONFERENCE

#### PRESIDENT'S FISCAL YEAR 1994 BUDGET

Secretary of the Interior Bruce Babbitt will brief the news media Thursday, April 8 at 1 p.m. on the President's FY 1994 budget request for the Department of the Interior. The briefing will be held in the auditorium of the South Interior Building, 1951 Constitution Ave. NW.

At 3 p.m., Interior's Assistant Secretary for Indian Affairs Eddie Brown will brief constituent groups, Indian tribal representatives, and the Indian media on the Bureau of Indian Affairs budget request. The meeting will be held in the Secretary's Conference Room, Room 5160, Main Interior Building, 1849 C St. NW.

A reminder that a picture identification card is required for entrance at both locations.

If you need further information, please call me at 202 208-7315.

Carl Shaw Director of Public Affairs



OFFICE OF THE SECRETARY April 8, 1993

Embargoed until: 1:00 pm. EDT Contact: Mary Helen Thompson (202) 208-6461

Clinton's Interior Budget Provides Major Investments For Parks and Natural Resource Protection; Urges Bigger Role for Science

President Clinton's fiscal year 1994 budget for the Department of the Interior calls for significant new investments in National Parks and natural resource protection, as well as scientific efforts to help the nation protect endangered species without hurting local economies.

\$7.6 billion is requested for programs funded through the annual appropriations process, an eight percent increase over the 1993 enacted level. The budget calls for total spending of \$9.5 billion, an increase of more than \$500 million over Interior's 1993 funding. Included are significant investments in education, selfdetermination and safety on Indian reservations and substantial administrative savings throughout the Department.

The Department's shift in priorities from development to a greater balance between conservation and development is reflected in the 18% increase in operations funding for the Fish and Wildlife Service and the 19% increase for operations of the National Park Service.

"This budget, more than anything else, is an investment budget -- and it is a sound investment for the American taxpayers," said Interior Secretary Bruce Babbitt. "This will give us the kind of return that will not only be evident in the next year or two, but will pay off for the next generation as well."

"We're finding the right balance," Secretary Babbitt said. "In the past decade, Interior's leaders assumed this was a development agency, forgetting the responsibility to protect our public lands. This shift in budget priorities helps us fulfill the role of responsible stewards."

#### An End to Gridlock

The budget request was developed by starting with the current year's appropriations, reflecting the Administration's commitment to work cooperatively with Congress. In the previous two Administrations, Interior's budget requests were continually scaled back to far below the previous year's appropriated amounts. Congress then labored to reinstate funds to reflect longestablished national priorities.

"This budget uses as its starting point the level of funding Congress provided for us during this current fiscal year," said Secretary Babbitt. "We've taken ideology and gamesmanship out of the equation, and are focusing our energies on the lands and resources entrusted to our care. The usual gridlock is no more."

The budget includes \$107 million in savings. Of this, \$65 million is saved by reducing the number of positions by 2.5%, putting the Department on track to meet the President's goal of 4% staff reductions by the end of 1995. Administrative cost reductions of 3% will lead to savings of \$42 million; the President has pledged that the Cabinet will reduce administrative costs by 14% over four years.

"We've brought in people with very strong management skills," said Secretary Babbitt. "They will determine where we can cut and where it makes sense to invest. This Department is staffed with high quality career employees, and they can make taxpayer dollars go much further. What has been missing in the past is clear direction and a sense of mission that all employees can share."

#### Science as an Investment

The budget proposes significant increases for the Fish and Wildlife Service (FWS), much of it in scientific research and applications which can help the Department work to protect species while at the same time avoid economic disruptions which are sometimes blamed on the Endangered Species Act.

"We've got to use science to help us plan ahead," said Secretary Babbitt. "Recent leaders in this Department have failed to act, allowing a crisis to develop and letting the courts determine how we protect threatened wildlife. We're refusing to let that continue. These investments in science will help government leaders at all levels to be better at planning ahead. It will give greater certainty to local economies and local investors."

"Quite often people think of government investments only in the sense of roads, bridges and schools," said Secretary Babbitt. "But some of the greatest returns on spending have come from scientific research. That will be one of the great legacies decades from now when people consider the Clinton Administration's Interior Department."

The FWS's endangered species program is in line for an increase of \$30 million, or 65%. This includes funds for "prelisting" activities which are designed to help protect species before they become officially listed as endangered or threatened. These funds will also be used to draft "recovery plans" for the lengthy backlog of endangered species for which no recovery plans exist.

"These funds may become the building block for a National Biological Survey," said Secretary Babbitt, referring to a draft proposal to place much of Interior's research biology functions under one roof. That effort would be done to provide an anticipatory, proactive biological science program to enable land and resource managers to develop comprehensive ecosystem management strategies to minimize conflicts, litigation and economic costs.

A proposed increase of \$14.5 million for the U.S Geological Survey (USGS) would be used to enhance the National Water Quality Assessment program. Also, a \$12.6 million increase in a one-time investment to expand the USGS EROS Data Center will help handle an expected ten-fold increase in the reception, manipulation and distribution of remote-sensing data from NASA satellites.

The Bureau of Land Management (BLM) will also play a much greater role in helping the Department protect at-risk species. The Bureau will receive an increase of \$24 million for renewable resources management activities. This includes a \$7 million, 58% increase in the Bureau's efforts to improve riparian areas, the green plant corridors along streams.

The Bureau of Reclamation's budget proposes to spend \$34 million from the new Central Valley Project Restoration Fund to improve fish and wildlife habitat in California. As authorized by legislation enacted in October 1992, this proposal is financed by additional charges on project beneficiaries.

#### Investments in Parks and Public Lands

The budget proposes a 19 percent increase for National Park Service (NPS) operations, for a total request of \$1.5 billion. The NPS is focusing efforts on restoring existing parks, with funding increases for every existing park.

The budget proposes significant infrastructure maintenance and repair work for the startling number of parks which have fallen into disrepair. It includes increases to help make the workforce more professional, and offers the first request in a dozen years

for the Urban Park and Recreational Fund, which is targeted at developing and maintaining programs and facilities in urban areas. Many of these proposed changes come directly from the recommendations of the NPS 75th Anniversary Symposium, held in Vail, CO.

The Department's budget calls for \$144 million in funding for the Land and Water Conservation Fund, down from \$221 million during the current fiscal year. The budget calls for added staff to increase the Department's capability to conduct land exchanges to benefit all bureaus.

"The President is delivering on his promise of protecting and enhancing our National Parks," said Secretary Babbitt. "In the stimulus package, we chose to invest money to address the huge backlog of repairs that have piled up in our Parks. We've continued that approach with this budget. While we would all wish to have more funds for such programs as the Land and Water Conservation Fund, in 1994 we believe the best use of funds is to take care of, and repair, the Parks we now have."

#### Investments in Tribal Lands

The Department proposes a 64% increase, for a total of \$18 million, for the repair of high risk dams on Indian reservations. Of the top 100 high-hazard dams on the Department's list, 44 are on Indian reservations.

The budget proposes \$200 million for Indian Land and Water Claims Settlements. These settlements, agreed to by Congress, resolve long-standing claims to water and lands by Indian Tribes.

"This is another case of breaking the gridlock," said Secretary Babbitt. "Under this new system, we bring consistency and predictability to the process. Now, Indian Tribes and allottees, non-Indian water users, water districts and others will know the annual limits on possible payments for all claims. It helps all parties in negotiations."

#### The Broader Budget Context

"This budget request should be considered in the context of other objectives the Administration is pursuing," said Secretary Babbitt. "We are pushing aggressively to charge market prices for grazing on federal lands, and I'll hold hearings in the West on that topic later this month. We have committed to eliminating below-cost timber sales and will continue to bring market principles to the distribution of federally subsidized water. We're pushing to gain royalties on hard rock mining, and I'm confident it will happen in this session of Congress."

"A few weeks back, President Clinton appealed to all Americans to make contributions in the national interest," said Secretary Babbitt. "This Administration has no intention of amending that statement to exclude mining corporations, timber companies, cattle ranchers and farmers irrigating with subsidized water."

Moderate visitor fee increases will be instituted in some of the National Parks and other recreation areas. Fees will not be increased at parks close to urban centers, where many users tend to be from poor families. Increases are most likely at "destination parks," where families have often already spent significant amounts of money just to reach the park boundaries.

# Total Bureau Funding (in millions of dollars)

	FY 93 Estimated	FY 94 Request
Bureau of Indian Affairs	\$1,119 \$ 175 \$ 931 \$1,194 \$ 579 \$ 638 \$1,435 \$ 301	\$2,443 \$1,151 \$ 155 \$ 869 \$1,235 \$ 598 \$ 691 \$1,557 \$ 303 \$ 321
Central Utah Project Completion Act		\$ 32

# Funds Subject to Annual Appropriations (in millions of dollars)

	FY 93 Estimated	FY 94 Request
Bureau of Indian Affairs		\$1,808
Bureau of Land Management		\$1,111
Bureau of Mines	.\$ 174	\$ 154
Bureau of Reclamation	.\$ 810	\$ 817
Fish and Wildlife Service		\$ 811
Geological Survey	.\$ 577	\$ 598
Minerals Management Service		\$ 207
National Park Service	.\$1,383	\$1,502
Office of Surface Mining		\$ 303
Territorial and International Affairs	.\$ 125	\$ 116
Central Utah Project Completion Act		\$ 26



EMBARGOED FOR RELEASE UNTIL 1 P.M., APRIL 8, 1993

Carl Shaw, (202) 208-7315

#### BUREAU OF INDIAN AFFAIRS BUDGET REQUEST FOR FY 1994 IS \$2.4 BILLION; AMONG LARGEST REQUESTS IN HISTORY

President Bill Clinton's fiscal year 1994 budget for the Bureau of Indian Affairs proposes to spend \$2.4 billion, an increase of \$261.3 million over the current year, according to documents released today by the Department of the Interior. This is a significant change from budget requests of the last decade, which often proposed substantial funding reductions for the Bureau.

"With this budget, the Clinton Administration is making sound investments to improve both safety and education on reservations," said Interior Secretary Bruce Babbitt. "We've also taken major steps toward the settlement of Indian tribal water rights claims."

The major increase in current appropriations is the establishment of a \$200 million fund to cover Indian land and water rights claims settlements. The FY 1994 request is the first of five \$200 million payments to be made into the fund. For 1994, the funds will be used for those settlements already enacted by Congress. For 1995-98, subject to appropriation, \$200 million per year would be available for funding the out-year costs of enacted settlements and for future land and water settlements negociated by the Administration and enacted by Congress.

Another major proposed increase is the repair of high risk dams on Indian reservations. The 1994 budget proposes a total program of \$18 million, 64 percent more than the 1993 appropriation. Of the top 100 high-hazard dams on the Department's list, 44 are on Indian reservations; more than half of these are in poor or unsatisfactory condition. During the past two years BIA has made significant progress in accomplishing deficiency verification analyses and design for corrective actions. "The increased funds put the BIA in a position to move forward with design and construction contracts for dam modifications," Babbitt said.

Corrective action will be completed on Ganado Dam in Arizona and Pablo Dam in Montana. Final design will be completed on six other dams: Equalizer Dam in Idaho; He Dog Dam, Kyle Dam, and Parmelee Dam in South Dakota; Weber Dam in Nevada; and Acomita Dam in New Mexico. Conceptual design will be undertaken on an additional three dams: Dulce Dam in New Mexico, East Fork Dam in Montana, and Indian Scout Dam in South Dakota. The Administration is committed to providing a total of \$138 million for this effort during the next five years.

The request for Operation of Indian Programs (OIP) which encompasses the BIA's day-to-day operating programs is \$1.47 billion, an increase of \$130.9 million. The program areas with major increases are education, self-determination, management improvements, and human services.

Funds for education of Indian children in BIA's 184 funded schools, is increased by \$51.4 million over FY 1993. Program increases include \$33.8 million for the Indian school equalization formula, \$3 million for student transportation, \$2 million for early childhood development, \$8.5 million for administrative cost grants, and \$4.2 million for school operations and maintenance. The requested funding level will support the significant increase in enrollment expected to continue in BIA schools. Enrollment in FY 1993 increased by five percent to 43,700 students. Tribally controlled community colleges will also receive an increase of \$2.4 million which will provide for additional curricula and a higher per student funding level.

Tribal Priority Allocations increased by \$33 million. Funding priorities for these programs are determined by the tribes. The program gives tribes the flexibility to prioritize their budgets according to their unique situations. Program increases include a general increase of \$10 million, an inflation adjustment of \$2 million, \$5 million for Indian Child Welfare Act implementation, and \$1.4 million for operation of six new juvenile detention centers. To provide sufficient contract support for expansion of contracted programs, contract support funds are increased by \$25 million in OIP.

An increase of \$22 million is requested to improve BIA management and accountability, including \$7 million for trust funds reconciliation and management, \$1 million for Indian gaming management, \$3.3 million for financial management improvements, \$2.5 million for automatic data processing decentralization, and \$1.7 million for land records automation. An increase of \$1 million will support additional Area office procurement staff primarily associated with additional road construction projects funded from the Federal Highway Trust Fund and P.L. 93-638 tribal contracts. A \$1 million increase is also requested in construction program management to begin addressing replacement of an automated system for the facilities programs. Further increases of \$5.5 million will be dedicated to strengthening management in areas such as property management, bureau directives, and Chief Financial Officer Act requirements.

Human services increases focus on Indian child welfare and welfare reform. An additional \$6.5 million is requested to start up the tribal grant program and joint BIA-Indian Health Service regional assistance centers authorized by the Indian Child Protection and Family Violence Protection Act of 1990. The Department will also provide an increase of \$5 million for welfare reform. Last year, Congress provided the tribes with increased flexibility and financial incentives to achieve long-term welfare reform goals, but most tribes lack the resources and expertise to develop the required tribal plans.

Most natural resources programs are funded in the budget at the previous year's enacted level. Increases include \$0.35 million for rights protection implementation and \$0.4 million for endangered species resources to manage Indian forests with marbled murrelet habitat. An additional \$1 million is requested in environmental quality services for the Midnite Mine in Washington state. The requested increase of \$4.3 million in irrigation operations and maintenance includes \$2 million to prevent further deterioration of existing systems; \$2 million for safety of dams operation and maintenance; and \$0.3 million for the administration of the Uintah Irrigation Project in Utah.

The requested budget for construction projects in BIA is \$114 million, a decrease largely due to reductions for one-time irrigation project work and the transfer of the Navajo Indian Irrigation Project to the Indian land and water rights claims settlements appropriation.

Increases in the construction program include \$3 million for construction contract support, \$5.4 million for school improvement and repair, \$2 million for jails, and \$2 million for other non-education facilities. In education construction, the budget proposes \$4 million for planning and design and \$13 million for new school construction. With these funds, BIA anticipates completing renovation of Haskell dormitories and completing the construction of the first six schools on the new school priority list.

The Department of Transportation is proposing legislation to increase the authority for Indian road construction for FY 1994 to \$199.4 million, an increase of \$8.4 million in the Department of Transportation Federal Highway Trust Fund. Up to 15 percent of these funds can be used for road sealing on Indian roads.



# BUREAU OF INDIAN AFFAIRS

Mission - The Bureau of Indian Affairs (BIA) is responsible for managing and protecting natural resources on over 56 million acres of Indian trust lands and for assisting Tribes in serving over one million American Indians and Alaska Natives. It provides community services, operates or provides financial support to operate schools, maintains law enforcement systems, provides social services, and assists in agricultural, ranching, forestry, and mining activities on reservations. These services are provided directly by BIA and through

Overview - The 1994 budget for BIA is \$2.4 billion, an increase of \$340.6 million compared to the 1993 enacted level. For current appropriations, the President's request is the largest ever for the Bureau of Indian Affairs - \$1.8 billion, compared to \$1.5 billion enacted in 1993.

contracts with over 300 Tribes and 200 Alaska villages

and Native Corporations.

This is a significant change from previous budget requests which often proposed substantial funding reductions for the bureau. The major part of the increase in current appropriations is to establish a \$200 million per year fund to cover enacted Indian land and water rights claims settlements. The Operation of Indian Programs appropriation is increased by \$130.9 million to \$1.47 billion for education and other programs for

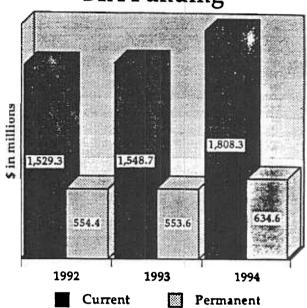
Indian children, for tribal operation of programs on

reservations, and for bureau management improvements. The Construction appropriation includes \$114 million for construction activities including new school construction and rehabilitation and repair of other facilities. Included in the \$114 million request, as part of the President's investment initiative, is \$18 million for correcting dam safety problems.

Consistent with the President's Executive Orders to realize administrative cost savings in government and to reduce the Federal work force by 100,000 positions, the BIA budget includes a \$10.6 million decrease tied to FTE reductions and a \$3.0 million decrease resulting from administrative savings and program streamlining.

Operation of Indian Programs (OIP) - The 1994 request

**BIA Funding** 



for OIP, which encompasses the BIA's operating programs, is \$1.5 billion, an increase of \$130.9 million from the 1993 enacted level. Program areas with major increases are: Education (+\$54.4 million), Self Determination (+\$43.3 million), Management Improvements (+\$22.0 million), and Human Services (+\$16.5 million).

The 1994 budget includes a significant investment in Indian education. Currently, the BIA funds 181 schools in 24 states; many are on reservations with high unemployment. Quality education is an essential component in reducing unemployment, increasing self esteem, improving community life, and increasing economic opportunities on the reservations. The 1994 budget for School Operations is increased \$52 million, including increases of \$33.8 million for Indian School

Equalization Formula funding, \$3 million for Student Transportation, \$2 million for Early Childhood Development, \$8.5 million for Administrative Cost Grants, and \$4.2 million for school operations and maintenance. This funding level will support the significant increase in enrollment expected to continue in BIA

schools, and will provide follow-on funding to the request in the President's economic stimulus package to cover current shortfalls in school operations funding.

In 1994, the Department is requesting an increase of \$2.4 million for Tribally Controlled Community Colleges. This request will allow additional curricula and a higher per student funding level. Tribal colleges provide the reservations with an educated labor force such as teachers, engineers, managers, and other professions that are badly needed.

The 1994 budget strengthens Indian Self Determination by proposing increases in Tribal Priority Allocations (TPA) and Contract Support. Tribal Priority Allocations is the portion of the budget where funding priorities for programs are determined by the Tribes. This ensures a more solid government to government relationship and gives Tribes the flexibility to prioritize their budgets according to their unique situations. Program increases of \$18.4 million in TPA include a general increase of \$10.0 million; an inflation adjustment of \$2.0 million; funds for Indian Child Welfare Act implementation (\$5.0 million); and resources for operating six new juvenile detention centers (\$1.4 million). In order to provide sufficient contract support related to the expansion of contracted programs, Contract Support is increased by +\$25 million in OIP.

One of BIA's principal goals for 1994 is to improve management and accountability in various areas. The 1994 request includes increases for trust funds reconciliation and management (+\$7.0 million), financial management improvements (+\$3.3 million), Indian gaming management (+\$1.0 million), and data processing improvements (+\$2.5 million for ADP decentralization and +\$1.7 million for land records automation.) An increase of \$1 million will support additional procurement staff primarily associated with additional road construction projects funded from the Federal Highway Trust Fund and P.L. 93-638 tribal contracts. A \$1 million increase is also requested in Construction Program Management to begin addressing replacement of an automated system for the facilities programs. Further increases of \$5.5 million will be dedicated to strengthening management in areas such as property management, bureau directives, and CFO act requirements.

Increases requested for Human Services will focus on Indian child welfare and welfare reform. In order to address problems of child abuse and neglect, the budget includes an increase of \$6.5 million for the development of an Indian Child Protection and Family

Violence Prevention program as authorized under the 1990 Indian Child Protection and Family Violence Prevention Act. The BIA request also provides an increase of \$5.0 million for welfare reform.

For the first time in several years, most natural resources programs are funded in the budget at the previous year's enacted level. Inc. asses include \$0.35 million for Rights Protection Implementation and \$0.4 million for endangered species resources to manage Indian forests with marbled murrelet habitats. An additional \$1.0 million is requested in environmental quality services for the Midnite Mine in Washington state. The requested increase of \$4.3 million in Irrigation Operations and Maintenance includes \$2.0 million to prevent further deterioration of existing systems; \$2.0 million for dams operation and maintenance; and \$0.3 million for the administration of the Uintah Irrigation Project.

Construction - The 1994 budget for this appropriation totals \$114.1 million, a net decrease of \$35.5 million from 1993, largely due to decreases for one-time irrigation project work and the transfer of the Navajo Indian Irrigation Project to the Indian Land and Water Rights Claims Settlements and Miscellaneous Payments to Indians appropriation. The Safety of Dams program request is \$18.0 million for studies, planning, design and new project construction, including completing corrective action of the Ganado Damin Arizona and the Pablo Dam in Montana. Final design will be completed on six other dams: Equalizer Dam in Idaho; He Dog Dam, Kyle Dam, and Parmelee Dam in South Dakota; Weber Dam in Nevada; and Acomita Dam in New Mexico. Conceptual design will be undertaken on an additional three dams - Dulce Dam in New Mexico, East Fork Dam in Montana, and Indian Scout Dam in South Dakota. Other programs with increases above the 1993 enacted level include contract support (+\$3 0 million), school improvement and repair (+\$5 4 million), and increases to address health and safety deficiencies in other BIA facilities (+\$2.0 million for puls, +\$2.0 million for other non-education facilities) With respect to education construction, the budget proposes \$4.0 million for planning and design and \$13 million for New School Construction. With these funds, B! A anticipates completing renovation of Haskell democratic and completing the construction of the first via self-alls on the New School Priority List: Pinon Dermits to Rock Point, Many Farms in Arizona; Eastern Chevenne in South Dakota; Tucker in Mississippi; and Showhone Bannock in Idaho. Construction will begin on Standing Pine School in Mississippi.

In 1993, \$191 million is available in contract a

for Indian road construction, which is funded out of the Department of Transportation Federal Highway Trust Fund. The Department of Transportation is proposing legislation to increase this authority in FY 1994. The authorized level will provide for Indian road construction at \$199.4 million in FY 1994, an increase of \$8.4 million over FY 1993. Up to 15 percent of these funds can be used for road sealing.

Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians - The appropriation of \$204.3 million is requested primarily to fund \$200 million in Indian Land and Water Rights Claims Settlements. This funding level will serve to more effectively and efficiently resolve outstanding Indian land and water disputes negotiated by the Executive Branch. For 1994, the funds will be used for those settlements already enacted by Congress. For 1995-98, subject to appropriation, \$200 millio: per year would be available to fund future land and water settlements negotiated by the Administration and enacted by Congress.

With respect to miscellaneous payments, an increase of \$0.215 million is requested for the Penobscott Tribe's settlement fund in accord with Penobscott Nation vs. United States.

Navajo Rehabilitation Trust Fund - An appropriation of \$2.5 million, a decrease of \$1.5 million is proposed. The Fund was established by law for the deposit of the net mineral income derived by the Navajo Tribe from acquired lands in New Mexico. The Federal Government will have deposited over \$14 million through FY 1994; to date, no income funds have been deposited by the Tribe to reimburse the U.S. Treasury for these appropriations.

Permanents and Trusts - The 1994 budget includes \$634.6 million for permanent and trust accounts, an increase of \$81 million over 1993. This increase is primarily attributable to an estimated increase of \$86.1 million in tribal trust funds resulting from Indian water rights settlements enacted by Congress.

# Bureau of Indian Affairs

The Pureau of Indian Affairs' mission is to enhance the quality of life, to promote economic opportunity, and to carry out the responsibility to protect and improve the trust assets of American Indians, Indian tribes, and Alaska natives. We will accomplish this through the delivery of quality services, maintaining government-to-government relationships within the spirit of Indian Self-Determination.

### **SUMMARY OF BUREAU APPROPRIATIONS**

(all dollar amounts in thousands)

#### Comparison of 1994 Request with 1993 Enacted:

	1993	3 Enacted	1994	Request	Change	From 1993
	FTE	<b>Amount</b>	FTE	Amount	FTE	Amount
ppropriations:						
Operation of Indian Programs	11,480	1,342,385	11,268	1,473,306	-212	+130,921
Construction	167	149,613	165	114,110	-2	-35,503
Indian Land and Water Rights Claims Settlements						
and Miscellaneous Payments to Indians	87	38,609	85	204,260	-2	+165,651
Indian Direct Loan Program Account		2,479	0	2,484	0	+5
Indian Guaranteed Loan Program Account	4	9,687	4	9,690	0	+3
Technical Assistance of Indian Enterprises	0	1,970	0	1,970	0	0
Navajo Rehabilitation Trust Fund	0	3,966	0	2,466	0	-1,500
Subtotal, Appropriations	11,738	1,548,709	11,522	1,808,286	-216	+259,577
[Proposed Economic Stimulus Supplemental		102,376]				
ermanents and Trusts:						
Miscellaneous Permanent Appropriations	419	50,983	393	47,415	-26	-3,568
Indian Loan Guaranty and Insurance						
Fund Liquidating Account	0	11,000	0	11,000	0	0
White Earth Settlement Fund	0	8,000	0	8,000	0	0
Cooperative Fund (Papago)	0	619	0	560	0	-59
Operation & Maintenance of Quarters	95	6,000	95	6,000	0	0
Trust Funds	0	401,750	0	476,657	0	+74,907
Payment to Tribal Economic Recovery Fund		75,200	0	84,934	0	+9,734
Subtotal, Permanents & Trusts		553,552	488	634,566	-26	+81,014
[Proposed Alaska Resupply Supplemental		2,313]				
TOTAL, BUREAU OF INDIAN AFFAIRS	12 252	2,102,261	12,010	2,442,852	-242	+340,591

## HIGHLIGHTS OF BUDGET CHANGES (By Appropriation)

### APPROPRIATION: Operation of Indian Programs

#### immary of Requirements

ary of temperatures				
Appropriation Enacted, 1993	FTE	Amount	<u>FTE</u> 11,480	<u>Amount</u> 1,342,385
Uncontrollable and Related Changes:				
FTE Usage Reduction	-462	-10,497		
Administrative Streamlining		-3,000		
Additional Cost in 1994 of the January 1993 Pay Raise		+5,811		
DOD Comparability Pay Increase (2.0%)		+1,772*		
Workers Compensation Payments		+518		
Unemployment Compensation Payments		+232		
Federal Personnel Payroll Systems		+244		
Rental Payments to GSA and others		+1,000		
CSRS/FERS Retirement Costs		+2.751		
Departmental Working Capital Fund		+106		
Federal Separation and Retirement Payments		+433		
Pay Adjustment for Law Enforcement/Admin. Personnel		+1,098		
One-Time Changes:		1,010		
Joint Commission on Alaska Natives		-297		
Water Rights Negotiation Litigation		-10,510		
New Tribes		-100		
Program Changes (detailed below)		_	+250	+141,360
Total Requirements (1994 Request)			11,268	1,473,306

<sup>\*</sup>This adjustment is for the additional amount associated with a projected 2.0 percent raise in teacher salaries during the school year 1994-95. Pursuant to 25 U.S.C. 2011, bureau teacher salaries are based on rates paid by the Department of Defense. The FY 1994 rates for the school year 1994-95 will be determined in April 1995. The Bureau will not fund teacher pay raises in school year 1993-94 in accordance with Presidential policy outlined in A Vision of Change in America, February 17, 1993.

	***			ntrollable		ogram		
		Enacted		hanges	Cr	anges	1994	l Request
	FTE	<u>Amount</u>	FTE	Amount	<u>FTE</u>	<u>Amount</u>	FTE	<u>Amount</u>
Tribal Priority Allocations:								
Tribal Government	122	66,731	+1	+13,208			123	79,939
Human Services	230	52,786	-9	-533		+5,000	221	57,253
Education	21	33,514		-121			21	33,393
Public Safety and Justice	742	85,065	-28	+436		+1,433	714	86,934
Community Development	109	23,361		-49			109	23,312
Resources Management	844	61,204	-32	+1,850			812	63,054
Trust Services	534	27,736	-20	-175			514	27,561
General Administration	736	26,535	-31	-581			705	25,954
Tribal Priority General Increase		17,338			+50	+10,000	50	27,338
Inflation Adjustment		0				+2,000	0	2,000
Subtotal, Tribal Priority Allocations	3,338	394,270	-119	+14,035	+50	+18,433	3,269	426,738
Other Recurring Programs:								
Tribal Government	7	71,830	-5	-8,617		+25,000	2	88,213
Human Services		106,114		+5		+10,000	0	116,119

			Uncor	ntrollable	Pro	ogram		
	199	3 Enacted	C	hanges		hanges	199	4 Reques
	FTE	Amount		Amount	FTE	Amount	FTE	Amoun
Education	4,118	390,130	-171	-729	+54	+54,431	4,001	443,83
Community Development	645	65,602	-33	896		+1,000	612	65,70
Resources Management	22	36,207	+3	+124		+4,650	25	40,98
Trust Services	83	2,577	-4	+56	+4	+375	83	3,00
Subtotal, Other Recurring Programs	4,875	672,460	-210	-10,057	+58	+95,456	4,723	757,85
Non-Recurring Programs:								
Tribal Government		9,220		-1,711		+1,700	0	9,20
Public Safety and Justice		3,052		•	•	,	0	3,05
Community Development	1	11,161		-1		-1,244	1	9,91
Resources Management	128	30,318	-4	-2,680		+400	124	28,03
Trust Services	132	27,776	-6	-10,544	+1	+1,000	127	18,23
Subtotal, Non-Recurring Programs	261	81,527	-10	-14,936	+1	+1,856	252	68,44
BIA Central Office Operations:								
Tribal Government	48	3,688	-3	-23	+6		51	3,66
Human Services	9	1,394		-79			9	1,31
Public Safety and Justice	23	2,816		+83			23	2,89
Community Development	20	1,873		+50			20	1,92
Resources Management	59	3,932		-65			59	3,86
Trust Services	104	13,852	-3	-177	+22	+7,700	123	21,37
General Administration	578	44,664	-32	-4,424	+34	+12,176	580	52,410
Subtotal, Central Office Operations	841	72,219	-38	-4,635	+62	+19,876	865	87,46
BIA Area Office Operations:								
Tribal Government	29	1,915	+1	+41		+500	30	2,45
Human Services	19	1,700	•	+222	+12	+1,500	31	3,42
Public Safety and Justice	14	620		+226		. 1,500	14	84
Community Development	77	4,570		-169			77	4,40
Resources Management	68	3,872	+4	-292	+3	+750	75	4,330
Trust Services	256	11,825	-7	-319	+37	+625	286	
General Administration	635	33,719	-12	+1,025	+24	+2,100	647	12,13
Subtotal, Area Office Operations	1,098	58,221	-14	+734	+76	+5,475	1,160	36,844 64,430
Special Programs and Pooled Overhead:								
Human Services		2,593					0	2,59
Education	166	13,650	-8	-46			158	13,60
Public Safety and Justice	12	2,486	-0	+8			12	2,49
Community Development	15		-3	+2	+3	+125	15	3,51
Resources Management	13	2,128	-5	72	+3	7125	0	2,12
General Administration	•	39,445		+4,456		+139	1	44,04
Subtotal, Special Programs	194	63,688	-11	+4,420	+3	+264	186	68,37
Subtotal Direct Programs	10,607	1,342,385	-402	-10,439	+250	+141,360	10,455	1,473,30
	873		-60			0	813	
Reimbursable Program	0/3		-60			U	613	
TOTAL APPROPRIATION	11,480	1,342,385	-462	-10,439	+250	+141,360	11,268	1,473,30
Highlights of Program Changes								
							FTE	Amount
							+50	+18,433

resources for the operating costs of six new juvenile detention centers; a tribal priority general increase (+10,000; +50 FTE) consistent with recent Congressional policy to provide a general increase to be allocated by the tribes based on local needs and priorities; and an inflation adjustment (+2,000) to cover non pay-related inflationary cost increases associated with administrative expenses such as travel, utilities, and supplies.

FTE Amount

#### Other Recurring Programs

#### Tribal Government

+58 +95,456

An increase requested in contract support (+25,000) to annualize the projected FY 1993 shortfall and to provide sufficient contract support related to the proposed expansion of contracted programs.

#### **Human Services**

An increase is requested in welfare assistance (+5,000) for Tribal Welfare reform initiatives planning grants; and 5,000 is requested to establish a grant program for award to tribes, tribal organizations, or inter-tribal consortia for the development of Indian Child Protective and Family Violence Prevention programs. Such programs are authorized under the Indian Child Protection and Family Violence Prevention Act (P.L. 101-630, Title IV).

#### Education

The increases requested for School Operations (+52,005; +54 FTE) include an increase in the ISEP Formula (+33,878) to address the projected increase in student enrollment, and provide resources for an increase per weighted student unit (WSU), the purchase of furniture, textbooks, computers, and equipment; an increase in the Early Childhood Development Program (+2,000; +14 FTE) from 21 to 28 sites; an increase in both the number of miles and the per mile rate for student transportation (+3,000); and additional support for institutionalized handicapped students (+500). There is a decrease in the funds for the Solo Parent Program (-73). The program at one off-reservation boarding school closed.

The requested increase for the school Facilities Operation and Maintenance Program (+4,200; +40 FTE) will support a recent increase in the cost of maintaining telecommunications, water, sewer and central heating plants and electric power systems.

The requested increase for Administrative Cost Grants (+8,500) reflects the increased funding levels in school operations programs. This request would cover 100 percent of eligible cost.

The requested increase in Tribally Controlled Community College (TCCC) grants (+2,426) will support an increase in the funding level per student and the introduction of two new curricula.

#### Community Development

The requested increased in Bureau Facilities Operation and Maintenance (+1,000) will provide resources to maintain non-education Bureau facilities in compliance with health and safety standards.

#### Resources Management

The requested increase in Irrigation Operations and Maintenance (+4,300) includes 2,000 to implement court orders and legislation to prevent further deterioration of existing systems; 2,000 is needed to correct material weaknesses in the Bureau's operation of dams; and 300 for the administration of the Uintah Irrigation Project. An increase is requested in Rights Protection Implementation Western Washington (Boldt) case area (+350) to restore base funding to tribal programs after an inadvertent reduction of a Congressional increase continued into FY 1993.

#### **Trust Services**

An increase of 375 and 4 FTE is requested in Financial Trust Services to provide increased support in the reconciliation and management of individual and tribal trust funds.

#### Non-Recurring Programs

#### Tribal Government

An increase is requested in Self-Governance shortfalls (+1,700) to replenish resources shifted to the Self-Governance compacts of the Jamestown S'Klallam, Lummi, Quinault, and Hoopa tribes.

#### Community Development

There is a decrease in the Business Enterprise Development Program (-1,244). In FY 1994, the Bureau will continue to rely on the direct loan, loan guarantee, and Community and Economic Development Grant programs to provide capital and resources to support tribal economic development.

#### Resources Management

An increase of 400 is requested in Endangered Species to provide the resources necessary to manage Indian forests where the marbled murrelet exist. The species was recently listed as endangered.

#### **Trust Services**

An increase is requested in Environmental Quality Services (+1,000; +1 FTE) for treatment and disposal of contaminated water and long-term reclamation of the Midnight Mine.

#### Central Office Operations

Tribal Government

An increase of 6 FTE is requested for tribal acknowledgment and research.

#### **Trust Services**

An increase is requested for Land Records Improvement (+1,700; +1 FTE) to support the Land Records Management Project through an automated land records system. An increase is requested in Financial Trust Services (+6,000; +21 FTE) for a contracted audit, automated system improvements, a proposed reorganization, and the implementation of a strategic plan.

#### General Administration

An increase is requested in Executive Direction (+1,650; +6 FTE) which includes resources for Emergency Management Improvements, an increase for the office of the Deputy Commissioner of Indian Affairs, and funding and staffing for the Interim Program Planning and Evaluation staff. An increase is requested in Administrative Services (+3,726; +18 FTE) including increases to correct material weaknesses in acquisition (+1,007), personal property (+905), and records and directives management (1,092); 500 to comply with CFO reporting requirements; 60 for the Departmental PAY/PERS system; and 162 for acquisition management procurement training; and in Financial Management (+3,300) for the improvement of cash and debt management. An increase is requested in Construction Program Management (+1,000) to begin the development of recommendations and options on a replacement automated system for the facilities programs.

An increase is requested for ADP Central System Support (+1,500) for training of users and systems operations on existing and redesigned systems at the central, area, and agency offices.

An increase is requested for Indian Gaming (+1,000; +10 FTE) to support additional staff to assist tribes in successfully operating approved gaming enterprises within compact agreements negotiated and entered into with states.

#### Area Office Operations

#### Tribal Government

An increase is requested in Aid to Tribal Government (+500) for the establishment of a California Advisory Committee in compliance with the Advisory Council on California Indian Policy Act (P.L. 102-416); and for compliance with a court order for a settlement with the members of the Osage tribe.

#### **Human Services**

An increase of 1,500 and 12 FTE is requested to begin establishment of twelve BIA/IHS Regional Centers in compliance with the Indian Child Protection and Family Violence Prevention act (P.L. 101-630), Title IV). The centers will be a cooperative effort between the two agencies to achieve a common purpose in the protection of Indian children.

+62 +19.876

FTE

Amount

+1,856

Bureau Detail

.: 45

+76

#### FTE Amount

#### Resources Management

Funding is requested in Water Resources (+750; +3 FTE) for staffing and administrative support for water rights studies/negotiations related to Indian land and water claim settlements. Funding will also support existing staff (5 FTEs) and administrative expenses not transferred to the Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians appropriation.

#### Trust Services

An increase is requested in Financial Trust Services (+625; +10 FTE) to provide increased support in the reconciliation and management of individual and tribal trust funds. An increase of 27 FTE is requested for the Land Records Improvement Program.

#### General Administration

An increase is requested in Administrative Services (+1,100; +24 FTE) to support additional contracting activity associated with the additional 100 million available annually from the Federal Highway Administration in the Bureau's Highway Trust Fund, and the P.L. 93-638 tribal contracting activities. An increase of 1,000 is also requested in ADP decentralized system support for upgraded computer equipment and support.

## Special Programs and Pooled Overhead General Administration

+3 +264

An increase is requested for the Indian Arts and Crafts Board (+125; +3 FTE) to address material weaknesses in security storage conditions and conservation of the Board's museum property which includes over 50 percent of the artwork in the Department of the Interior. An increase of +139 is requested in Intra-Governmental Billings to cover the cost of metered mail, some of which is associated with the DOI/BIA Reorganization Task Force.

#### APPROPRIATION: Construction

### Summary of Requirements

Appropriation Enacted, 1993	FIE	Amount	<u>FTE</u> 167	<u>Amount</u> 149,613
Uncontrollable and Related Changes: FTE Usage Reduction Additional Cost in 1994 of the January 1993 Pay Raise CSRS/FERS Retirement Costs Prior Year Construction Projects Program Changes (detailed below)	-1 -38	-45 +58 +26 -145,736	+37	+110.194
Total Requirements (1994 Request)			165	114,110

	1993	B Enacted		ontrollable hanges		ogram hanges	1994	Request
Tribal Government Construction	FTE	<u>Amount</u> 1,631	FTE	Amount +7	FIE	Amount +3,000	FTE	Amount 4 - W
Education ConstructionPublic Safety and Justice	30	90,195 7,221	-17	-90,173 -7,221	+17	+72,094 +8,600	30 0	**************************************
Resources Management Construction Community Development Construction	61 10	43,071	-22	-40,815	+20	+18,500	59 10	. Th
General Administration		7,495	- 20	-7,495	0.5	+8,000	· .	M.AB)
Subtotal Direct Program	101	149,613	-39	-145,697	+37	+110,194	99	114,110
Reimbursable Program	66						66	
TOTAL APPROPRIATION	167	149,613	-39	-145,697	+37	+110,194	165	114,110

Tribal Government Construction  The requested increase will provide the necessary contract support associated with construction activities.	FTE	<u>Amount</u> +3,000
An increase is requested for New School Construction (+13,000) for the next schools on the FY 1992/93 priority list which have completed design and are ready for construction. An increase is requested for Employee Housing (+4,000) to begin phase three of the program, which will concentrate on the complete repair or replacement of employee housing units, including safety and health-related repairs. An increase is requested in Education Facility Improvement and Repair (+51,094; +17 FTE) to provide resources for about 15-20 major projects to correct health and safety deficiencies in Education facilities and support 14 projects in specific Bureau facilities, and a 4,000 increase is requested in Advance Planning and Design.	+17	+72,094
Public Safety and Justice  Law Enforcement  An increase of 2,600 is requested to complete the design on the six remaining juvenile detention centers ranked for construction and 4,000 is requested for the construction of the Sac and Fox detention center as a Self Governance project.		+8,600
Facilities Improvement and Repair  The Bureau plans to use safety reviews to identify the repair needs for all Bureau jails. Determinations will be made regarding the feasibility and cost-effectiveness of repair or replacing the jails. In this initial year of separately budgeting for jail repairs, the requested increase of 2,000 will be concentrated on three jails.		
Resources Management  An increase is requested in Survey and Design (+500) for on-going irrigation projects. Costs and benefits will be analyzed in the consideration for proposed project development with the goal of providing Indian economic development where water is the critical element.	+20	+18,500
An increase is requested in the Safety of Dams program (+18,000; +20 FTE), one of the Bureau's material weaknesses. The additional funds will be used to perform deficiency verification analysis, conceptual and final design, inspection, evaluation, program coordination, and final construction of Ganado Dam in Arizona and Pablo Dam in Montana.		
General Administration  An increase is requested in Telecommunications and Repair (+900) to replace outdated and ineffective radio and telephone communications equipment critical to the operation of all Bureau programs, including law enforcement, fire suppression, and student transportation.		+8,000
Facilities Improvement and Repair (FI&R)  An increase of 7,100 is requested in this program to concentrate efforts on the replacement of a substandard against facility and roof repair to address a backlog identified in Bureau facilities. A portion of the requested increase will be used to inspect facilities for compliance with environmental laws and regulations. The balance of the increase will be used for emergency repairs, minor repairs, advance planning and design, demolition and reduction of excess space, a project contingency, management and inspection, and equipment for new or expanded facilities.		

# APPROPRIATION: Indian Land and Water Rights Claims Settlements and Miscellaneous Payments to Indians

Summary o	f Re	quireme	nts
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Appropriation Enacted, 1993	FTE	<u>Amount</u>	FTE 87	Amount 38,609
Uncontrollable and Related Changes: FTE Usage Reduction	-2	-27		
Additional Cost in 1994 of the January 1993 Pay Raise CSRS/FERS Retirement Costs		+16		
One-Time Changes		+9		
Water Rights Studies/Negotiations		+10,510		
Prior Years Claims/Payments		-37,562		
Program Changes (detailed below)		_	0	+192,705
Total Requirements (1994 Request)			85	204.260

		Enacted	Cl	ntrollable nanges		ogram nanges	1994	Request
T. II. T. 14 M. Din. or .	FTE	Amount	FTE.	<u>Amount</u>	FTE	<u>Amount</u>	FTE	<u>Amount</u>
Indian Land & Water Rights Claims Settlem	ents			40.540			_	
Water Rights Studies/Negotiations				+10,510		+9,490	0	20,000
Ute Indian Rights Settlements						+58,865	. 0	58,865
3 Affiliated Tribes Recovery Fund						+6,000	0	6,000
San Carlos Apache Water Rights						+38,400	0	38,400
Jicarilla Settlement Act						+2,000	. 0	2,000
Zuni Land Conservation		8,000		-8,000		+9,000	0	9,000
Fallon Water Rights Settlement		8,000		-8,000		+11,200	0	11,200
Pyramid Lake Water Rights Settlement.		8,000		-8,000		+8,700	0	8 <i>,</i> 700
Fort Hall Water Rights Settlement		5,000		-5,000		+5,216	0	5,216
Fort McDowell Community						+1,980	0	1,980
Navajo Indian Irrigation Project						+34,000	0	34,000
Southern Arizona (SWARSA)						+3,209	0	3,209
Salt River Pima-Maricopa						+1,430	0	1,430
Subtotal, Claim Settlements	0	29,000	0	-18,490	0	+189,490	0	200,000
Miscellaneous Payments to Indians								
White Earth Land Settlement Act	14	596	-1				13	596
Old Age Assistance Administration	7	216					7	216
Aleutian - Pribilof Restitution		1,500		-1,500			0	0
Salt River Water Rights Settlement		100		-100			0	0
Colorado Ute Water Rights Settlement.		62		-62			0	0
Hoopa-Yurok Settlement	5	235	-1	-2			4	233
Yurok Tribe Land Acquisition		2,500		-2,500			-	0
Aroostook Band of MicMacs		900		-900			0	0
Penobscott Settlement						+215	Ö	215
Trust of St. George		500		-500			0	0
Trust Fund Deficiencies		3,000		-3,000		+3,000	Ö	3,000
Subtotal, Miscellaneous Payments	26	9,609	-2	-8,564	0	+3,215	24	4,260
•		, , , , , ,		-,		,		-,
Subtotal, Direct Appropriation	26	38,609	-2	-27,054	0	+192,705	24	204,260
Reimbursable Program	61						61	
TOTAL APPROPRIATION	87	38,609	-2	-27,054	0	+192,705	85	204,260
								market for the state of

#### Highlights of Program Changes

Indian Land and Water Rights Claims Settlements and Miscellaneous Payments to Indians

The requested funding level in this appropriation of 204.3 million includes 200 million for Indian

Land and Water Claim Settlements. This funding level will serve to more effectively and
efficiently resolve outstanding Indian land and water claims. For 1994, the funds will be used for
those settlements already enacted by Congress. For 1995 and the out-years, subject to appropriation, \$200 million will be available each year to fund future land and water settlements negotiated
by the Administration. With respect to miscellaneous payments, an increase of \$215 is requested
for the Penobscott Tribe's settlement fund in accordance with Penobscott v. United States.

FTE <u>Amount</u> +192.705

### APPROPRIATION: Indian Direct Loan Program Account

#### Summary of Requirements

Appropriation Enacted, 1993	FTE	Amount	FTE 0	Amount 2,479
Uncontrollable and Related Changes:				
Additional Cost in 1994 of the January 1993 Pay Raise		+3		
CSRS/FERS Retirement Costs		+2		
Program Changes (detailed below)			0	0
Total Requirements (1994 Request)			0	2,484

#### Comparison by Activity/Subactivity

	1993	Enacted		ntrollable hanges		ogram anges	1994	1 Request
TOTAL APPROPRIATION	FTE	<u>Amount</u> 2,479	<u>FTE</u> 0	Amount +5	FTE 0	Amount 0	FTE 0	Amount 2,484

## APPROPRIATION: Indian Guaranteed Loan Program Account

#### Summary of Requirements

Appropriation Enacted, 1993	FTE	Amount	FTE 4	<u>Amount</u> 9,687
Uncontrollable and Related Changes:				
Additional Cost in 1994 of the January 1993 Pay Raise		+2		
CSRS/FERS Retirement Costs Program Changes (detailed below)		+1	•	•
			U	0
Total Requirements (1994 Request)			4	9,690

	1993 Enacted	Uncontrollable Changes	Program Changes	1994 Request	
TOTAL APPROPRIATION	FTE <u>Amount</u> 4 9,687	FTE Amount 0 +3	FTE Amount 0	FTE Amount 4 9,690	

APPROPRIATION: Technical Assista	ince of Indian Ente	rprises			
Summary of Requirements		ETE			
Appropriation Enacted, 1993		<u>FTE</u>	Amount	FTE 0	<u>Amount</u> 1,970
Uncontrollable and Related Chang Program Changes (detailed below)				0	0
Total Requirements (1994 Request)				0	1,970
Comparison by Activity/Subactivity					
TOTAL APPROPRIATION	1993 Enacted FTE Amount 1,970	Uncontrollable Changes FTE Amount 0 0	Program Change FTE A		1994 Request FTE Amount 0 1,970
APPROPRIATION: Navajo Rehabilit	ation Trust Fund				
Summary of Requirements		-			
Appropriation Enacted, 1993		<u>FTE</u>	Amount	<u>FTE</u> 0	<u>Amount</u> 3,966
Uncontrollable and Related Chang Program Changes (detailed below)			_	0	-1,500
Total Requirements (1994 Request)	·	•••••		0	2,466
Comparison by Activity/Subactivity					
TOTAL APPROPRIATION	1993 Enacted FTE Amount 3,966	Uncontrollable Changes FTE Amount 0 0			1994 Request <u>FTE Amount</u> 0 2,466
Highlights of Program Changes					
				F	TE Amount
Navajo Rehabilitation trust fund The Navajo and Hopi Indian Relocation for the deposit of the net income derived of lands located in New Mexico that we ated directly to the fund. To date, no fur has been appropriated. The requested makes deposits into the fund.	I by the Navajo Tribe is tre acquired for the Tr thds have been deposit	from the surface and ribe, and for any amo ted by the Tribe, and	mineral estate ounts appropria total of 11,70	nd es ri- 00	-1,500
그 사람들이 함께 그 강성이 있는데 계약을 하였다.					
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## APPROPRIATION: Permanents and Trusts

#### Summary of Requirements

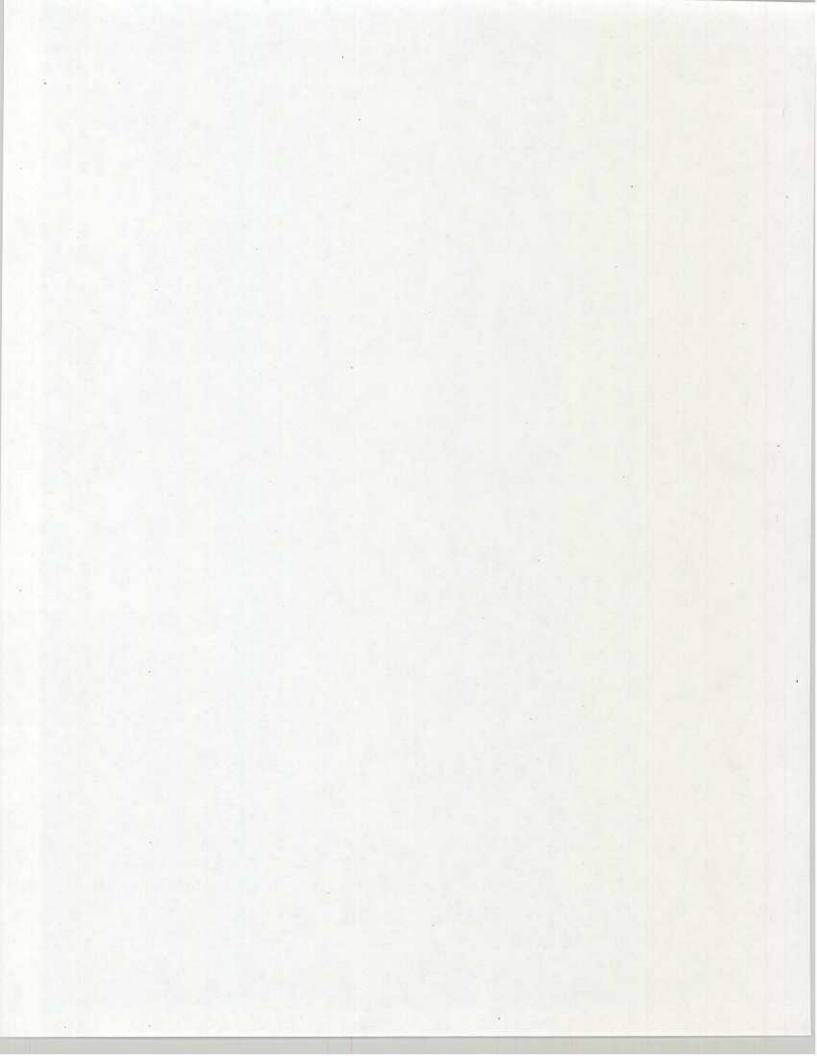
Appropriation, 1993	FTE	Amount	<u>FTE</u> 514	Amount 553,552
Uncontrollable and Related Changes: FTE Base Adjustment	-3			
FTE Usage Reduction	-23			
Program Changes (detailed below)			0	+81,014
Total Requirements			488	634 566

#### Comparison by Activity/Subactivity

	1993	B Enacted		ntrollable hanges		ogram nanges	1994	1 Request
	<u>FTE</u>	Amount	FTE	Amount	FIE	Amount	FTE	Amount
Indian Arts and Crafts Board	0.	1		0	0	0	0	1
Claims and Treaty Obligations		2,000				-1,959	0	41
O & M/Indian Irrigation Systems	300	20,955	-18			+771	282	21,726
Power Systems, Indian Irrigation Projects	110	23,924	-8			-2,380	102	21,544
Alaska Resupply ProgramIndian Loan Guaranty and Insurance	9	4,103					9	4,103
Fund Liquidating Account		11,000						11,000
White Earth Settlement Fund		8,000						8,000
Cooperative Fund (Papago)		619				-59	0	560
Operation & Maintenance of Quarters	95	6,000					95	6,000
Tribal Trust Funds (Permanent)		397,483				+76,400	0	473,883
Other Trust Funds		4,267			0	-1,493	0	2,774
Payment/Tribal Econ. Recovery Fund		75,200				+9,734	0	84,934
TOTAL APPROPRIATION	514	553,552	-26	0	0	+81,014	488	634.566

## Highlights of Program Changes

The program changes reflect revised receipt estimates in Power Systems and Indian Irrigation Projects and Trust Funds. In Claims and Treaty Obligations, the decrease is due to full settlements having been reached by tribes.

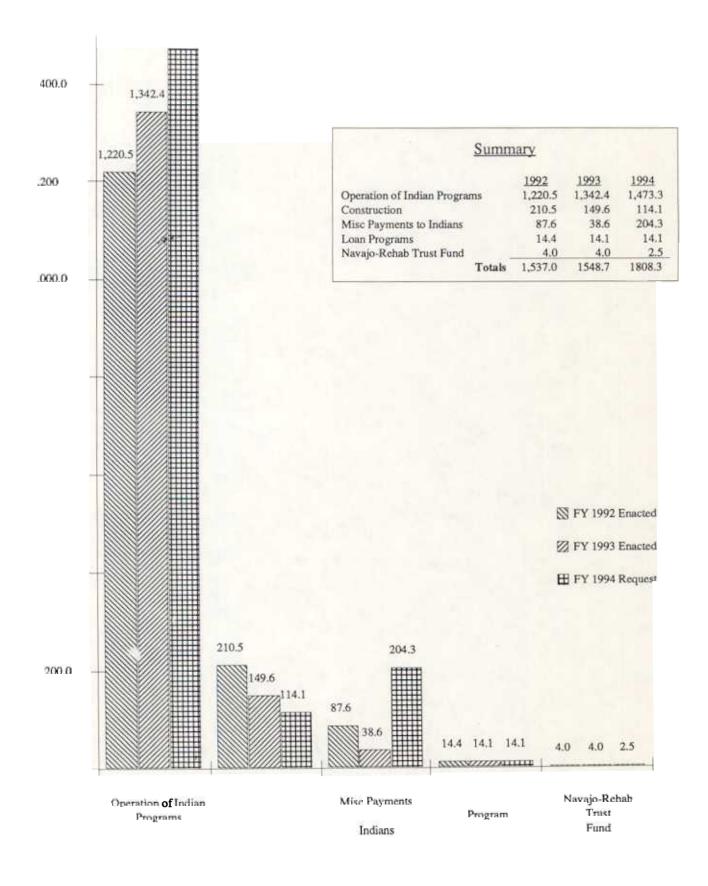


# Fiscal Year 1994 Budget Request for the Bureau of Indian Affairs



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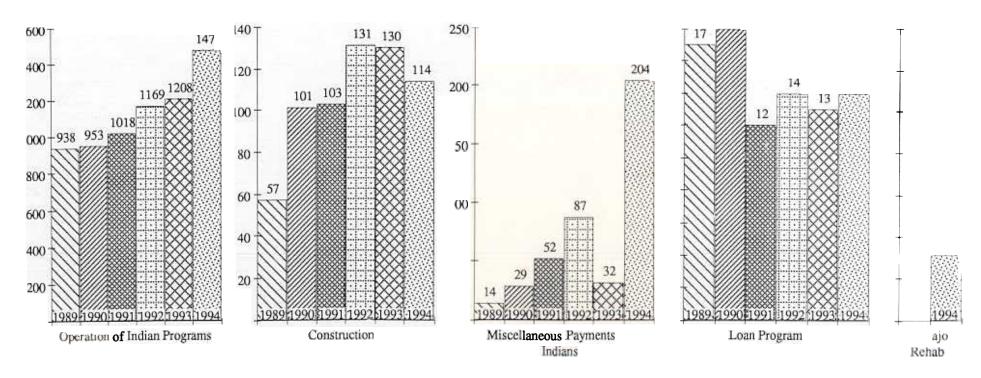
#### (Dollars in Millions



Burea of Indian Affairs

Bidge Request
FY 198 FY 1994
(Dollars in Millions

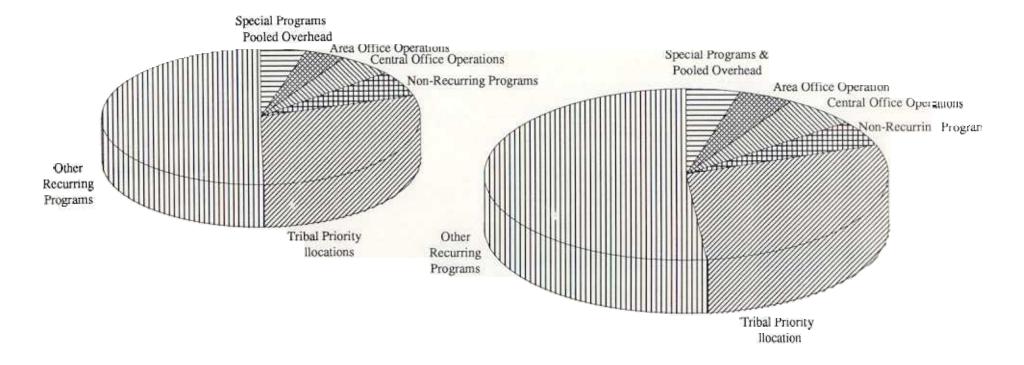
Summary									
	1989	1990	1991	1992	1993	1994			
OIP	938	953	1018	1169	1208	1473			
Construction	57	101	103	131	130	114			
Misc. Pay. to Ind.	14	29	52	87	32	204			
Loans	17	18	12	14	13	14			
Navajo Rehab, Trust Fund	0	0	0	0	0	3			
	1,026	1,101	1,185	1,401	1,383	1,808			



Fund

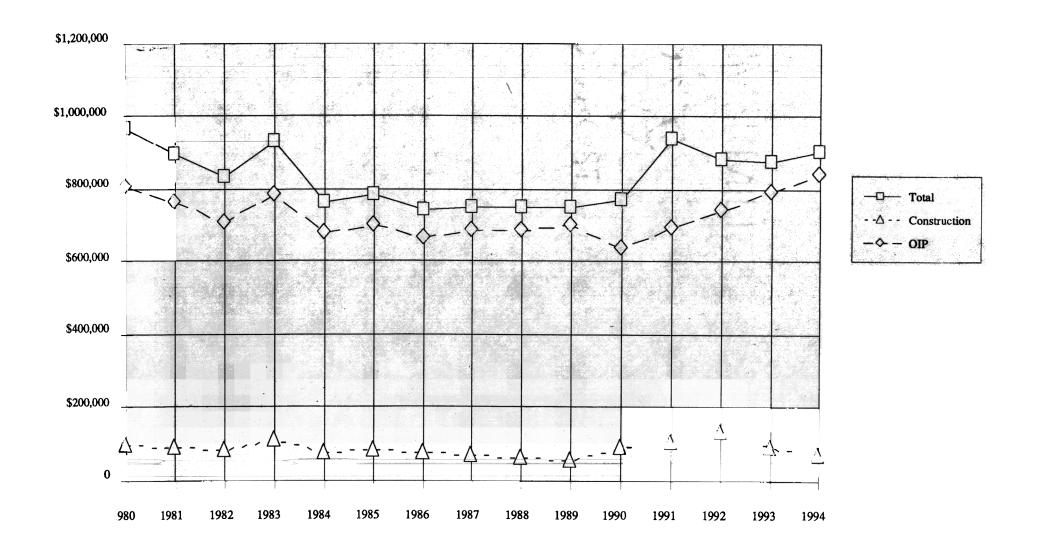
## Detribution of OIP by Ac v y

FY 1993 Enacted \$1,342 385 FY 1994 Request \$1.473,306

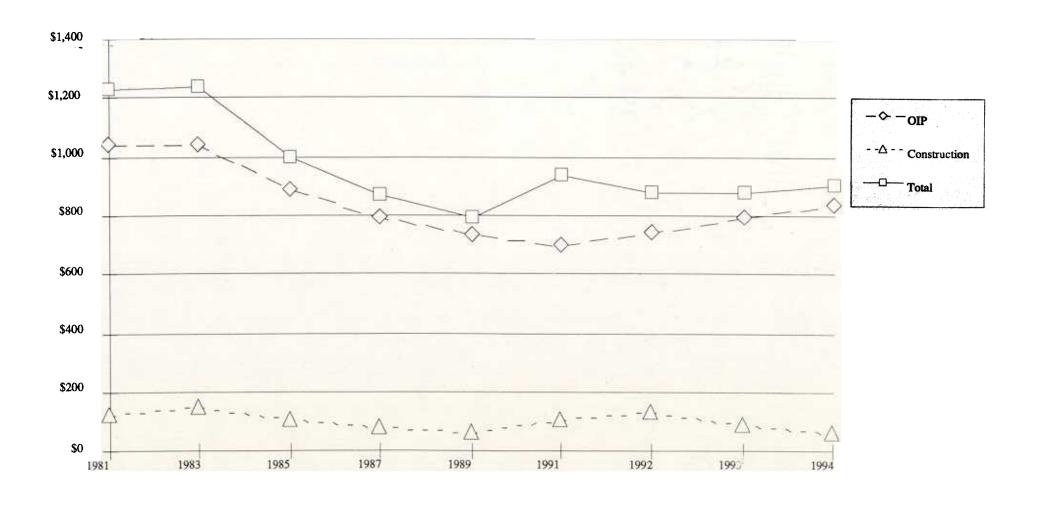


Activity	\$	%	Dollars	<b>%</b>
Special Programs & Pooled Overhead	63,688		68,37	
Area Office Operations	58,22		64,43	
Central Office Operati	,438		86,688	
on-Recurring Programs	82,308		69,2	
Tribal Priority Allocations	394 27	29	427,238	
Other Recurring Programs	672,460	50.1	757,359	51.4
Total	,342,385	00%	73,306	00%

### Bureau of Indian Affairs Appropriations in Constant 1980 Dollars FY 1981 - FY 1992



### **Bureau of Indian Affairs Per Capita Funding Constant Dollars 1981-1994**



# FY 1994 BUDGET COMPARED TO RECOMMENDATIONS OF SENIOR MANAGERS BASED UPON THE NATIONAL BUDGET MEETING

The following is the list of increases recommended by the Senior Management of the Bureau of Indian Affairs following the National Budget Meeting last May. The changes recommended were from the FY 1993 President's Budget Request rather than from the FY 1993 enacted appropriations.

	RECOMMENDED	FY 1994
<u>PROGRAM</u>	<b>INCREASE</b>	<b>REQUEST</b>
Contract Support	8,000,000	8 000 000
Administrative Cost Grants	8,300,000	8,000,000 12,298,000
Material Weaknesses	8,000,000	
Natural Resources/Trust	21,000,000	8,000,000 23,000,000
ISEP Formula	13,000,000	40,540,000
Economic Development Grants	7,000,000	3,961,000
General Assistance	4,000,000	5,000,000
Office of Indian Gaming	5,064,000	1,543,000
Environmental Quality	3,000,000	1,000,000
Facilities O&M	12,300,000	4,422,000
Early Childhood Education	6,370,000	2,000,000
Child Protection & Family Violence	13,630,000	6,500,000
Post Secondary Schools	4,600,000	2,693,000
Tribal Priority Allocations	51,000,000	35,771,000
New Tribes	4,093,000	3,450,000
Contract Support (2nd Increment)	15,000,000	25,000,000
Area Office Operations	12,000,000	1,300,000
Safety of Dams	20,000,000	18,000,000
New School Construction	8,000,000	-3,000,000
IRM Strategic Plan	5,500,000	2,500,000
Safety of Dams (2nd Increment)	6,000,000	-0-
Economic Development	25,000,000	-0-
Loan Guaranty Subsidy	2,000,000	-0-
Land Records Improvement	1,500,000	1,500,000
Road Maintenance	15,000,000	-0-
Other Material Weaknesses	9,000,000	6,791,000
Econ. Development Grants (2nd Increment)	5,000,000	-0-
Law Enforcement Facilities	15,000,000	5,727,000
Irrigation O&M	16,500,000	4,300,000
Noxious Weeds	10,000,000	-0-
Water Rights Negotiation/Litigation	38,000,000	17,400,000
TBS Implementation	1,000,000	500,000
Self-Determination Grants	5,000,000	-0-
Training	10,000,000	-0-
Law Enforcement (Line Authority)	1,700,000	-0-
Prairie Dog Control	5,000,000	-0-
New School Construction (2nd Increment)	10,300,000	-0-
Welfare Reform	5,000,000	5,000,000
Employee Housing	8,000,000	2,030,000
Enterprise Zones	5,000,000	-0-
-		

## EDUCATION PROGRAMS AND FACILITIES (dollars in millions)

	<u>1992</u>	<u>1993</u>	<u>1994</u>
School Operations:			
Indian School Equalization Formula	201.9	215.1	249.5
Indian School Program Adjustments	4.8	1.7	1.7
Student Transportation	19.0	19.8	22.8
Institutionalized Handicapped	3.0	2.9	3.4
Solo Parent Program	.1	.1	
Substance Abuse Counselors	2.4	2.4	2.4
Facilities Operation and Maintenance	62.8	64.4	67.7
Administrative Cost Grants	19.7	23.5	32.0
Technical Support	7.4	7.3	7.2
Economic Stimulus:			
Indian School Equalization Formula	18.5	21.5	
Facilities Operation and Maintenance	0.0	4.7	
Administrative Cost Grants	<u>4.1</u>	<u>4.8</u>	0.0
Subtotals	343.7	368.2	386.8
Continuing Education:			
Post-Secondary Schools	11.1	11.2	11.1
Scholarships	2.3	2.5	2.5
Tribally Controlled Community Colleges	23.4	24.2	26.6
Subtotals	36.8	<b>37.9</b>	40.2
Johnson-O'Malley	23.6	23.0	22.8
Program Management	4.3	4.6	4.5
Construction:			
New Schools	32.5	34.7	13.0
Employee Housing	2.5	3.9	4.0
Advance Planning and Design	6.0	5.9	4.0
Facilities Improvement and Repair	47.6	45.7	51.1
Economic Stimulus	_0.0	_2.9	_0.0
Subtotals	88.6	93.1	72.1
TOTALS	<u>497.0</u>	<u>526.8</u>	<u>526.4</u>

## Bureau of Indian Affairs

FY 1994 President's Budget Comprehensive Summary Table

> April 7, 1993 10:00 a.m.

Figures are subject to change. Please discard previous editions.

Activities, Subactivities,		Net				
Program Element, Subelements		FY 1993	Uncont.	Decem	1004	Change
	05-Apr-93	Enacted	& One - Time	Program Changes	1994	From
	11:52 AM	-·· <b>··</b>	Changes	Changes	Request	1993
** TRIBAL PRIORITY ALLOCATION	NS **					(+/-)
TRIBAL GOVERNMENT						
Community Services, General		0.500	_			
Other Aid to Tribal Government		2,526	7		2,533	7
Consolidated Tribal Gov't Prog.		19,038	2,091		21,129	2,091
Self Governance Compacts		14,758	78		14.836	78
Other-Tribal Govt. (Tribal Design)		30,409	11,032		41,441	11,032
SUB-TOTAL, TRIBAL GOVERNMENT	_	66,731	0		0	0
,		00,731		0		
HUMAN SERVICES						
Social Services		34,691	155		34,846	155
Indian Child Welfare Act		18,095	(190)	5,000	22,905	4.810
Other-Human Services (Tribal Design)			0		0	0
SUB-TOTAL, HUMAN SERVICES		52,786		5,000		
EDUCATION						
Scholarships		29,031	(130)		28.901	(4.00)
Adult Education	•	3,429	(130)		3,433	(130)
TCCC'S Supplement to Grants	•	1.054	5		1,059	5
Other – Education (Tribal Design)		1,004	0		0	
SUB-TOTAL, EDUCATION	_	33,514	(121)	0	33,393	(121)
·		55,514	(1-1)	,	00,030	(121)
PUBLIC SAFETY AND JUSTICE						1
Tribal Courts		12,950	(5)		12,945	(5)
Law Enforcement		70,361	432	1,433	72,226	1,865
Community Fire Protection		1,754	9		1,763	9 ;
Other-Public Safety & Justice			_		_	
(Tribal Design)	-	10 11 12 12 12 12 12 12 12 12 12 12 12 12	0		0	territorio del constituiro della
SUB-TOTAL, PUBLIC SAFETY AND	IUSTICE	85,065		1,433		1,869
COMMUNITY DEVELOPMENT						
Direct Employment .		2,349	(1)		2.348	(1)
Adult Vocational Training		16,853	(36)		16,817	(36)
Economic Development		4,159	(12)		4,147	(12)
Other Econ. Dev. Programs			, ,			, ,,
(Tribal Design)			0		. 0	
SUB-TOTAL, COMMUNITY DEVELOR	PMENT	23,361	(49)	0	23,312	(49)
RESOURCES MANAGEMENT						,
Natural Resources, General		2.347	46		2.393	
Agriculture		22.506	(77)		2,393	
Agric. Extension Services		492	4		496	
Forestry		23,289	(210)		23,079	
Water Resources		3.755	1,914		5.669	
Wildlife & Parks		6,911	133		7.044	
Minerals and Mining		1,904	42		1,946	
Other Res. Mgmt. (Tribal Design)		1,304	72		0	
SUB-TOTAL, RESOURCES MANAGE	MENT	61,204	1,852	0	A STATE OF THE PARTY OF THE PAR	1,852
JUB-TUTAL, RESUURCES MANAGE	. IVI L	01,207	1,032	The second se	CONTRACTOR OF THE PARTY.	

Activities, Subactivities, Program Element, Subelements	05-Apr-93 11:52 AM	Net FY 1993 Enacted (A)	Total Uncont. & One – Time	Program Changes	1994 Request	Change From 1993
TRUST SERVICES	THOE AM	(^)	Changes			(+/-)
Trust Services, General	•	713	(0)			
Other Rights Protection		3.118	(6)		707	(6)
Real Estate Services		19,129	(3)		3,115	(3)
Real Estate Appraisals		4,012	(173) (27)		18,956	(173)
Environmental Quality Services		764	34		3,985	(27)
SUB-TOTAL, TRUST SERVICES	_			0	798	- 34
GENERAL ADMINISTRATION				_		
Executive Direction		10,075	(165)		0.010	
Administrative Services		16,103	(413)		9,910	(165)
Safety Management		357	(3)		15,690 354	(413)
Other - General BIA Administration		•	0		0	(3)
SUB-TOTAL, ADMINISTRATION	-	26,535	(581)	0	25,954	(594)
Tribal Priority General Increase		17,338	0	10,000	27,338	( <b>581)</b> 10,000
Inflation Adjustment			ō	2,000	2,000	2,000
TOTAL, TRIBAL PRIORITY ALLOCATIO	NS	394,270	14,535	18,433	427,238	32,968
** OTHER RECURRING PROGR	AMS **					
TRIBAL GOVERNMENT						:
Contract Support		65,223	(6,415)	25,000	83,808	18,585
New Tribes		6,607	(2,202)	25,000	4,405	(2,202)
SUB-TOTAL, TRIBAL GOVERNMENT	т -	71,830	(8,617)	25,000	88,213	16,383
HUMAN SERVICES		•	(-,,	,	,	. 5,555
Welfare Assistance Grants						
Regular		106,114	(495)	5.000	110,619	4,505
Indian Child Welfare Act		0	(433)	3,000	0	4,505
Child Abuse & Family		•	· ·		J	Ŭ
Protection Grants			0	5,000	5,000	5,000
SUB-TOTAL, HUMAN SERVICES		106,114	(495)	10,000	115,619	9,505
EDUCATION					·	•
School Operations:						
Indian School Equal. Program						
ISEP (Formula Funds)		215,122	506	33,878	249,506	3 <b>4,384</b>
Program Adjustments		1,719	(3)	00,070	1,716	(3)
Early Childhood Development		5,523	o o	2,000	7,523	2,000
Student Transportation		19,845	(34)	3,000	22.811	2,966
Institutionalized Handicapped		2,937	`(1)	500	3,436	499
Solo Parent Program		147	(1)	(73)	73	(74)
Substance Abuse Counselors		2,435	1		2,436	1
Facilities, Operation & Maintenance		64,428	(933)	4,200	67,695	3,267
Administrative Cost Grants		23,546	0	8,500	32.046	8,500
Technical Support	-	7,261	(110)		7,151	(110)
SUBTOTAL, School Operations		342,963	(575)	52,005	394,393	51,430
Tribally Controlled Community Colle	ges					
Operating Grants to TCCCs		23,094	0	2,426	25,520	2,426
Technical Assistance		114	0		114	0
Endowments		979	0		979	0
SUBTOTAL, TCCCs	-	24,187	0	2,426	26,613	2,426

Activities, Subactivities, Program Element, Subelements	The second of th	Net FY 1993	Total Uncont.	Program	400	Change
	05 – Apr – 93	Enacted	& One-Time	Changes	1994	From
	11:52 AM	(A)	Changes	Changes	Request	1993
COMMUNITY DEVELOPMENT		and the second				(+/-)
Business Enterprise Dev. Program	-	5,205	0	(4.044)		
Community & Reservation Economic		0,200	U	(1,244)	3,961	(1,244)
Development Program		5.956	(1)		5.055	
Technical Assistance		781	(9)		5,955 772	(1)
SUB-TOTAL, COMMUNITY DEVELO	PMENT	11,942	(10)	(1,244)	10,688	(9)
RESOURCES MANAGEMENT				(-11)	10,000	(1,254)
Agriculture						
Prairie Dog Program		986	0			
Noxious Weed Eradication		1,957	(1)		986	0
Gila River Farms Project		991	5		1,956	(1)
Irrigation Drainage		587	0		996	5
Forestry			· ·		587	0
Forest Development		9,334	(331)		9.003	(204)
Forest Inventories/Plans		1,504	(2)		1,502	(331)
Woodland Management		496	2		498	(2)
Endangered Species		1,668	(408)	400	1,660	2
Water Management and Development	•	9,850	(1,949)	700	7.901	(8)
Unresolved Hunting & Fishing Rights		367	(1,010)		367	(1.949)
Minerals and Mining			ź <b>ö</b>		307	0
Mineral Assessments		1,983	2		1.985	2
Special Projects	10072	595	2		597	2
SUB-TOTAL, RESOURCES MANAGE	MENT		.1 1355	400	28 038	(2,280)
TRUST SERVICES					,	(0.200)
Indian Rights Protection						
Litigation Support		1,983	0		1.000	_
Water Rights Negotiation Litigation		10,510	(10,510)		1.983	0
Attorneys Fees	•	2.082	(10,510)		0 2.0 <b>82</b>	10 510
Unresolved Rights Issues		1,225	(2)		1,223	0
ANILCA		1,491	(£) 1		1.492	(2)
ANCSA		1,201	(11)		1,190	1
Real Estate Services	•	(,20)	(11)		1,190	- 11)
Cadastral Surveys	*	2,171	0		2,171	0
Probate Backlog Reduction		954	(8)		946	.8)
Lease Compliance	-	1,525	(11)		1 514	1)
Environmental Quality Services		,,,,,	(,,,			٠,
Hazardous Waste		3,454	(2)	1,000	4 452	<del>3</del> 98
Navajo – Hopi Settlement Program		1,180	(1)	.,	1 179	(1)
SUB-TOTAL, TRUST SERVICES	_	27,776	(10,544)	1,000	18,232	(9 544)
TOTAL, NON-RECURRING PROGRAMS	•	82,308	(14,945)	1,856		(13 089)
** BIA OPERATIONS **		02,300	(14,343)	1,656	69,219	(12 063)
Central Office Operations						
TRIBAL GOVERNMENT						
Community Services, General		380	118		496	8
All Other Aid to Tribal Government		2,453	(173)		2 280	173
Self Determination Services		599	(173)		2 2 50 5 90	:9
Drug Abuse Coordination Office		256	41		297	41
SUB-TOTAL, TRIBAL GOVERNMENT	discount					(23
COO TOTAL, THIBAL GOVERNMENT		3,688	(23)	. 0	3,665	(2)

22,980 22,980 390,130	(154) (154) (729)	0	22,826 22,826	(+/-)
390,130 15,738	J. Carlotte	200		(154)
15,738	(729)			1150
15,738	(123)	54 404		(154)
		54,431	443,832	53,702
29,872 19,992	(258) (100) (538)	1,000	16.480 29,772 19,454	742 (100) (538)
65,602	(896)	1,000	The state of the s	104
			351125	104
7,673	3 0	4,300	11.976	4,303
6 571	- 44			0
		350	DISCOURSE OF THE PARTY OF THE P	394
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1,831				18
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497	4			8 2 4 2
	2		399	2
	13		2,500	13
	1		199	1
			7,004	17
The second second second			506	
36,207	124	4,650	40,981	4,774
2,577	56	375	3,008	431
2,577	56	375	3,008	431
672,460	(10,557)	95,456	757 359	84,899
	7.573 6,571 2,102 547 3,632 1,831 2,482 297 497 397 2,487 198 6,987 506 36,207	7,673 3 0 6,571 44 2,102 0 547 3 3,632 18 1,831 9 2,482 8 297 2 497 4 397 2 2,487 13 198 1 6,987 17 506 0 36,207 124 2,577 56 2,577 56	7.573 3 4.300  6.571 44 350  2.102 0 547 3 3.632 18 1.831 9 2.482 8 297 2 497 4 397 2 2.487 13 198 1 6.987 17 506 0  36,207 124 4.650  2.577 56 375  2.577 56 375	7,673 3 4,300 11,976  6,571 44 350 6,965 2,102 0 2,102 547 3 550 3,632 18 3,650 1,831 9 1,840 2,482 8 2,490 297 2 299 497 4 501 397 2 399 2,487 13 2,500 198 1 199 6,987 17 7,004 506 0 506  36,207 124 4,650 40,981  2,577 56 375 3,008

4,275 4,945	0	4 700	4,275	0
9,220	(1,711) (1,711)	1,700 1, <b>700</b>	4,934 9,209	(11) (11)
1,966	0			
1,086	0		1,966 1,086	0
3,052	0	0	3,052	Ö

Activities, Subactivities, Program Element, Subelements	05 – Apr – 93 11:52 AM	Net FY 1993 Enacted (A)	Total Uncont. & One – Time Changes	Program Changes	1994 Request	Change From 1993 (+/-)
HUMAN SERVICES						(+/-)
Social Services		1,146	. (78)		1.068	(78)
Child Protection & Family Violence SUB-TOTAL, HUMAN SERVICES	_	248	(1)		247	(1)
		1,394	(79)	0	1,315	(79)
PUBLIC SAFETY AND JUSTICE						(, ),
Law Enforcement		2,816	83		2,899	
SUB-TOTAL, PUBLIC SAFETY AND	JUSTICE	2,816	83	0	2,899	83
COMMUNITY DEVELOPMENT					2,099	83
Housing Development		234	(0)			
Direct Employment		234	(3)		231	(3):
Economic Development		658	(200) 2 <b>62</b>		0	(200 <b>)</b> :
SUB-TOTAL, COMMUNITY DEVEL	OPMENT	1,092	59	<del></del>	920	262
RESOURCES MANAGEMENT	<b></b>	1,032	39	0	1,151	<b>59</b> .
Natural Resources, General		201				
Agriculture		334	(6)		328	(6)
Forestry		301	(4)		297	(4):
Aviation Management		1,562	(27)		1,535	(27)
Forest Marketing Assistance		66 78	(1)		65	(1)
Water Resources		78 422	(2)		76	(2) <sub>:</sub>
Wildlife and Parks		422 296	(6)		416	<b>(6)</b> ,
Minerals and Mining		296 873	(4)		292	(4)!
SUB-TOTAL, RESOURCES MANAG	EMENT -	3.932	(15)		858	(1 <u>5)</u>
TRUST SERVICES	CMCITI	3,332	(65)	0	3,867	(65)
Trust Services, General						
		370	(1)		36 <del>9</del>	
All Other Indian Rights Protection Environmental Quality Services		556	(8)		548	1-,
Real Estate Services		229	(5)		224	(5)
Land Records Improvement		1,343	(21)		1,322	(21)
Financial Trust Services		310	(4)	1,700	2.006	¹ 69 <b>6</b>
SUB-TOTAL, TRUST SERVICES		11,044	(138)	6,000	16,906	5 862_
·		13,852	(177)	7,700	21,375	7 523
GENERAL ADMINISTRATION						
Executive Direction & EEO		5,803	(1,575)	1,650	5,878	75
Administrative Services						
Administration		4,937	(7)	3,726	8 6 <b>56</b>	3 719
Financial Management		9,273	(2,501)	3,300	10 072	.99
Construction Program Management		5,040	(80)	1,000	5.960	920
Facility Safety Inspections Safety Program Management		194	(2)		192	(2)
ADP Services		298	(5)		293	5)
ADP Central Program Management		7 400	(440)			
ADP Central Program Management ADP Central System Support		7,103 6,917	(112)	1 500	6 991	112)
Education Program Management		6,91 <i>7</i> 4,554	(77)	1,500	8 340 4 491	. 423
Indian Gaming		4,554 54 <b>5</b>	(63)	1,000	1 543	63)
SUB-TOTAL, GENERAL ADMINIST	RATION -	44.664	(2) (4,424)	12,176	52,416	₹98_ 7.752
						7 732
TOTAL, CENTRAL OFFICE OPERATION	NS	71,438	(4,626)	19,876	86,688	

Activities, Subactivities, Program Element, Subelements	05-Apr-93 11:52 AM	Net FY 1993 Enacted (A)	Total Uncont. & One – Time Changes	Program Changes	1994 Request	Change From 1993 (+/-)
** Area Office Operation	ns **					
TRIBAL GOVERNMENT						
Community Services, General All Other Aid to Tribal Government		385	(6)	(21)	358	(27)
SUB-TOTAL. TRIBAL GOVERNME	MT =	1,530	47_	385	1,962	432
•	.NI	1,915	41	364	2.320	405
HUMAN SERVICES						
Social Services		1,338	224	(296)	1,266	(72)
Child Protection & Family Violence	-	362	0	1,500	1,862	1,500
SUB-TOTAL, HUMAN SERVICES		1,700	224	1,204	3,128	1,428
PUBLIC SAFETY AND JUSTICE		ı			Z.	
Law Enforcement	_	620	226	142	988	368
SUB-TOTAL, PUBLIC SAFETY AN	D JUSTICE	620	226	142	988	368
COMMUNITY DEVELOPMENT						I
Housing Development		3.279	(***)		2,113	ام-۱)
Adult Vocational Training	•	169	`()	.53	; 1	\
Economic Development		1,122	(* )	. )	1 3	è
SUB-TOTAL, COMMUNITY DEVEL	OPMENT	4,570	()	43	4,443	
RESOURCES MANAGEMENT						· - •
Natural Resources, General		660	(53)	138	745	85
Agriculture		844	(12)	(60)	772	(72)
Forestry		1.321	(23)	(19)	1,279	(42)
Forest Marketing Assistance		268	1	(/	269	1
Water Resources				750	750	750
Wildlife and Parks		· 467	(148)	(97)	222	(245)
Minerals and Mining		312	(57)	28	283	(29)
SUB-TOTAL, RESOURCES MANA	GEMENT	3,872	(292)	740	4,320	448
TRUST SERVICES						'
Financial Trust Services		1,931	(114).	625	2,442	511
Trust Services, General		794	(12)	112	894	100
All Other Indian Rights Protection		571	(12)	15	574	3
Real Estate Services		2,617	(41)	114	2,690	73
Land Titles & Records Offices		4,542	(80)		4,462	(80)
Land Records Improvement		1,183	(19)		1,164	
Environmental Quality Services		187	(41)	T 27 P 12 7 1	155	(32)
SUB-TOTAL, TRUST SERVICES		11,825	(319)	875	12,381	556
GENERAL ADMINISTRATION						
Executive Direction & EEO	*	2, <b>872</b>	415	(221)	3,066	194
Adminstrative Services		20,699	635	1,368	22,702	2.003
Safety Management		1,037	90	(45)	1,082	45
Facilities Management		5,731	(68)		5,663	(68)
ADP Decentralized Sys. Support		3,380	(48)	.,000	4.332	952 3,126
SUB-TOTAL, GENERAL ADMINIS	TRATION	33,719		2.102	36,845	SPARSON
TOTAL, AREA OFFICE OPERATIONS	· "	58,221	735	5,475	64,431	6,2 <b>10</b>

Activities, Subactivities, Program Element, Subelements		Net	Total			Change
	05 – Apr – 93 11:52 AM	FY 1993 Enacted (A)	Uncont. & One-Time Changes	Program Changes	1994 Request	From 1993
* CONSTRUCTION *		()	Changes			(+/-)
TRIBAL GOVERNMENT CONSTRUCTION	)N					
Contract Support						
Self Governance Compacts		1,631	0	3,000	3,000	3,000
SUB-TOTAL, TRIBAL GOVERNMENT	CONSTRUCTI	1,031	7		1,638	. 7
EDUCATION CONSTRUCTION		•	•	3,000	4 553	87
New School Construction		24.722				
Employee Housing		34,703	(34,703)	13,000	13,000	(21,703)
Advance Planning and Design		3,936	(3,936)	4,000	4,000	64
Facilities Improvement and Repair		5,859	(5,859)	4,000	4,000	(1,859)
SUB-TOTAL, EDUCATION CONSTRI	ICTION	45,697	(45,675)	51,094	51,116	5,419
PUBLIC SAFETY AND JUSTICE	SOTION	90,195	(90,173)	72,094	72,116	(18,079)
Law Enforcement		6,329	(6,329)	6,600	6,600	271
Emergency Shelters		892	(892)		0	(892)
Facilities Improvement and Repair			0	2,000	2,000	2,000
SUB-TOTAL, PUBLIC SAFETY AND		7,221	(7,221)	8,600	8,600	1,379
COMMUNITY DEVELOPMENT CONSTR	UCTION					
Road Construction			0		0	0
SUB-TOTAL, COMMUNITY DEV. CO	NSTRUCTION _	0	0	.0	0	0
RESOURCES MANAGEMENT CONSTR	ICTION			_	•	•
Project Construction						
Irrigation			0		•	_
NIIP		15,269	(15,269)		0	(45.000)
Seminole Reservation Canals		992	(13,203)		0	(15,269)
San Carlos irrig. Project		892	(892)		0	(992) (892)
Ute Mountain Ute (Dolores)		3.966	/ (3,966)		0	(3,966)
Gila River Farms		1,215	(1,215)		Ö	(1,215)
Crow Creek	¥	1,190	(1,190)		ŏ	(1,190)
Miner Flat Dam (White Mountain Apach	e)	1,983	(1,983)		ō	(1,983)
Fort Belknap		1.368	(1,368)		ō	(1,368)
Isleta Pueblo		892	(892)		ō	(892)
Engineering and Supervision			` oʻ		0	0
Area/Agency Operations		2,014	(9)		2,005	(9)
Central Office Staff Operations		232	(1)		231	(1)
Survey and Design						• •
Irrigation		484	(484)	500	500	16
Safety of Dams		11,105	(11,085)	18,000	18,020	6,915
Fish Hatchery Rehabilitation		1.4 <u>69</u>	(1,469)		0	(1,469)
SUB-TOTAL, RESOURCES MANAGE	MENT	43,071	(40,815)	18,500	20,756	(22,315)
GENERAL ADMINISTRATION						
Telecommunications Improvement & Rep	air	881	(881)	900	900	19
Facilities Improvement and Repair		5.077	(5,077)	7,100	7,100	2,023
Land Acquisition		1.537	(1,537)		0	(1,537
SUB-TOTAL, GENERAL ADMINISTR	ATION	7,495	(7,495)	8,000	8,000	505
TOTAL, CONSTRUCTION		149,613	(145,697)	110,194	114,110	(35,503

Activities, Subactivities, Program Element, Subelements 05-Apr-9; 11:52 AM	(A)	Total Uncont. & One – Time Changes	Program Changes	1994 Request	Change From 1993 (+/-)
**SPECIAL PROGRAMS AND POOLED OVERHEAD*	*			-	
HUMAN SERVICES					
indian Child Welfare Act-urban	1,735	0		1.735	o
Child Protection & Family Violence	858			858	o :
SUB-TOTAL, HUMAN SERVICES	2,593	0	0		
EDUCATION					
Post Secondary Schools	11,171	(47)		11,124	(47)
Special Higher Education Scholarships	2,479	0		2,479	. (47),
SUB-TOTAL, EDUCATION	13,650	(47)	0	13,603	0
PUBLIC SAFETY AND JUSTICE	,	<b>()</b>	•	10,000	(47):
Police Academy (C.O.)	1,143	4			
Substance Abuse	1,143	4		1,147	4
SUB-TOTAL, PUBLIC SAFETY AND JUSTICE	1,343		0	1,347	4
			U		
COMMUNITY DEVELOPMENT					;
Housing Training Indian Arts & Crafts Board	119	0		119	0
United Tribes Technical College	948	(9)	125	1,064	116
United Sioux Tribe Development Corp.	1,788	10		1,798	10
Nat'l Ironworkers Training Program	105 <b>426</b>	1		106	1
SUB-TOTAL, COMMUNITY DEVELOPMENT	3,386	2	125	426	0
	5,566	2	125	3,513	127
RESOURCES MANAGEMENT		_			
Indian Integr Res Info Pgm(IIRIP)	1,930	0		1,930	0
Intertribal Agriculture Council	198	0_		198	
SUB-TOTAL, RESOURCES MANAGEMENT		0	0		
GENERAL ADMINISTRATION					
[Related Support Services]					
Intra-Gov't Billings	9,225	2,707	139	12,071	2,846
Employee Compensation - Payments	7,250	518		7,768	518
Unemployment Compensation	5,897	232		6,129	232
Employee Displacement Costs	1,409	0		1,409	0
Facilities Management	40.504				i
GSA Rentals	12,521	1,000		13,521	1,000
Direct Rentals	1,222	0		1,222	0
Technical Training ADP Telecommunications	188	0		188	0
Consolidated Training Programs	522 1,211	0 (1)		522	0
SUB-TOTAL, GENERAL ADMINISTRATION	39,445	4,456	139	1,210 44,040	(1) 4,595
				_ <del></del>	· · · · · · · · · · · · · · · · · · ·
TOTAL, SPECIAL PROGRAMS/POOLED OVERHEAD	63,688	4,419	264	68,371	4,683
*SUBTOTAL-OIP-DIRECT PROGRAM	1,342,385	(10,439)	141,360	1,473,306	130,921

Activities, Subactivities, Program Element, Subelements	05-Apr-93 11:52 AM	Net FY 1993 Enacted (A)	Total Uncont. & One – Time Changes	Program Changes	1994 Request	Change From 1993 (+/-)
*INDIAN DIRECT LOAN PRGRM. ACCT.		2,479	5		2.484	
TOTAL, DIRECT LOANS	_	2,479	5	0	2,484	5
*INDIAN GUARANT. LOAN PRGM. ACCT		•		U	•	5
TOTAL, GUARANTEED LOANS	_	9,687	3		9,690	3
*TECHNICAL ASSIST. OF INDIAN ENT.				0		
MISCELLANEOUS PAYMENTS TO INDI	ANC					
White Earth Land Settlement Act (Adm.)	ANO	596	•			
Old Age Assistance Administration		216	0		596	0
Aleutian - Pribilof Restitution		1,500	•		216	0
Salt River Water Rights Settlement		1,500	(1,500)		0	(1,500)
Colorado Ute Water Rights Settle.			(100)		0	(100)
Hoopa-Yurok Settlement		62	(62)		0	(62)
Yurok Tribe Land Acquisition		235	(2)		233	(2)
Arrostook Band of MicMacs		2,500	(2.500)		0	(2.500)
Penobscott Settlement		900	(900)		0	(900)
Trust of St. George			0	215	215	215
Trust Fund Deficiencies		500	(500)		0	(500)
,		3,000	(3,000)	3,000	3,000	0
Indian Water Rights Settlements						
Waste Abatement						
Water Rights Studies/						
Negotiations			10,510	9,490	20,000	20,000
Ute Indian Rights						
Settlement			0	58,865	58,865	58,865
Three Affiliated Tribes						
Recovery Fund			0	6,000	6,000	6,0′
San Carlos Apache Water						
Rights			0	38,400	38,400	38,400
Jicarilla Settlement Act			0	2,000	2,000	2,000
Zuni Land Conservation		8,000	(8,000)	9,000	9,000	1,000
Fallon Water Rights Settlement		8,000	(8,000)	11,200	11,200	3,200
Pyramid Lake Water Rights Settle		8,000	(8,000)	8,700	8,700	700
Fort Hall Water Rights Settlement		5,000	(5,000)	5,216	5,216	216
Fort McDowell Water Rights						i
Settlement			0		0	0
Navajo Indian Irr. Project			0	34,000	34,000	34.000
Southern Arizona (SWARSA)		•	0	3,209	3,209	3,209
Salt River Pima – Maricopa			0	1,430	1,430	1,430
Fort McDowell Community			. 0	1,980	1,980	1,980
*SUBTOTAL, MISC. PAYMENTS		38,609	(27,054)	192,705	204,260	165,651
Navajo Rehabilitation Trust Fund		3.9 <u>66</u>	0	(1,500)	2,466	(1,500)
*SUBTOTAL, NAVAJO REHAB.		3,966	0		2,466	(1,500)
TOTAL, DIRECT APPROPRIATED FUND	os	1,548,709	(183,181)	444,259	1,808,286	259,578



# DEPARTMENT of the INTERIOR news release

OFFICE OF THE SECRETARY

Bob Walker 202/208-6416

For Release: April 27, 1993

### SECRETARY BABBITT APPROVES CAMPO LANDFILL LEASE. SETS TOUGH GUIDELINES FOR NEW INDIAN WASTE FACILITY PROPOSALS

Secretary of the Interior Bruce Babbitt said today that while he is approving a lease between an Indian tribe and a solid waste disposal company that contemplates construction of a landfill on tribal land in southern California, he will take steps to prevent the wholesale targeting of tribal lands across America for waste disposal.

"After careful consideration I have decided to approve the lease that will allow a proposal for a large solid waste facility on the land of the Campo Band of Indians in southern California to proceed," Secretary Babbitt said in a statement. "The Campo's substantial efforts over many years, encouraged by the prior Administration, and my conclusion that the project has almost universal support among tribal members were important factors in my decision."

The Secretary made it clear that it would be a mistake for the waste disposal industry to look upon the decision as encouraging the targeting of Indian lands for dumps for non-Indian waste.

"Building large facilities on Indian reservations to handle largely non-Indian-generated waste," Secretary Babbitt said, "elicits a disturbing image of 'wasting' Indian lands." He noted that "the exploitation of potential regulatory loopholes or vacuums may be behind some proposals to site such projects in Indian country."

"In general, I do not believe the Department should be in the business of encouraging proposals to build large waste facilities on Indian reservations primarily to handle non-Indian waste," Secretary Babbitt said. He said that he will approve such projects only when he is convinced that:

-- Tribal members have been fully apprised of the terms, conditions, and risks and have approved them, through their tribal governments or preferably (at least where large facilities are located on small reservations), through a referendum election specifically addressing the issue;

- -- A first-class regulatory system (tribal, federal, state, or some combination thereof) has been approved by the Tribe, is in place, and will exercise clear supervisory power over the facility, including long-term monitoring and the ability to bring effective enforcement actions; and
- -- The financial terms of these arrangements, including potential long-term liability of the Tribe and the United States from environmental contamination, are protective of tribal and federal interests.

The lease approved today provides for the Campo Band of Mission Indians to lease land on its reservation to Mid-American Waste Systems, Inc., for a 600-acre facility for solid waste disposal, recycling and composting. The waste is proposed to be shipped by rail from San Diego about 60 miles away.

A copy of Secretary Babbitt's full statement is attached.

# Statement of Secretary of the Interior Babbitt on the Campo Waste Facility

After careful consideration I have decided to approve the lease between the Campo Band of Indians and a solid waste disposal company that will allow the proposal to build a large solid waste facility on tribal land to proceed.

Building large facilities on Indian reservations to handle largely non-Indian-generated waste, however, elicits a disturbing image of "wasting" Indian lands. Also, a project of this magnitude can permanently change the character of a reservation, particularly a comparatively small one.

And there is always the possibility, no matter how tightly regulated, of long-term environmental risks. The Bureau of Indian Affairs is not an environmental regulatory agency, and existing law and practice do not always provide clear answers to questions concerning the extent to which tribal, federal and state environmental regulatory laws apply. Indeed, the exploitation of potential regulatory loopholes or vacuums may be behind some proposals to site such projects in Indian country.

At the same time, these projects can provide significant economic benefits to tribal governments and reservation residents, many of whom may be impoverished.

Exercising the federal trust responsibility in this context is challenging. While respecting tribal self-determination, I must also seek to prevent exploitation of tribal resources for the benefit of non-Indians, and must take longer-term costs and risks fully into account, balancing them against shorter-term benefits.

Weighing these considerations, I have decided that my approach to such proposals as Secretary and trustee will be as follows:

In general, I do not believe the Department should be in the business of encouraging proposals to build large waste facilities on Indian reservations primarily to handle non-Indian waste. I will be especially concerned when a waste project is large in relation to the size of the reservation, and when cultural, scenic and other special qualities of a particular reservation would be dramatically altered.

I will approve such projects only when I am convinced that

--tribal members have been fully apprised of the terms, conditions, and risks, and have approved them, through their tribal governments or, preferably (at least where large facilities are located on small reservations), through a referendum election specifically addressing the issue;

--a first-class regulatory system (tribal, federal, state, or some combination thereof) has been approved by the Tribe, is in place, and will exercise clear supervisory power over the facility, including long-term monitoring and the ability to bring effective enforcement actions; and

--the financial terms of these arrangements, including potential long-term liability of the Tribe and the United States from environmental contamination, are protective of tribal and federal interests.

I am instructing the BIA to apply these principles in carrying out its responsibilities to provide technical advice and other assistance to the Tribes.

# UNITED STATES DEPARTMENT OF COMMERCE

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

WASHINGTON, D.C. 20230

NOAA 93-R117

CONTACTS: Angela Calos

(202) 482-6090

FOR IMMEDIATE RELEASE

April 29, 1993

### COMMERCE AND INTERIOR DEPARTMENTS SET CHINOOK SALMON MANAGEMENT MEASURES

In an effort to resolve tribal and non-tribal allocations of Klamath River salmon, Interior Secretary Bruce Babbitt and Commerce Secretary Ron Brown today agreed to a management plan designed to improve conservation measures while providing for additional salmon harvest now and in the future for Klamath River tribes.

In addition, the agreement by the two secretaries ensures that a definitive legal ruling on future allocations of Klamath River chinook stocks will be issued before Sept. 30 of this year

The Department of Commerce will issue an emergency rule on April 30 to open the salmon season on May 1, as recommended by the Pacific Fishery Management Council, with two exceptions:

- o The short commercial fishing season that had been expected to open between Horse Mountain and Point Arena, Calif., from May 1-6, will not open. Fishing in this area has a greater adverse impact on Klamath River chinook stocks.
- o The May-June recreational quota for chinook salmon will be reduced from 12,000 fish to 8,000 fish in the area between Humbug Mountain, Ore., to Horse Mountain, Calif.

Secretary Babbitt has set the 1993 tribal fishery quota at 18,500 salmon, an increase from 17,400 provided in the Council's plan. Secretary Brown has asked the Council to revise the 1993 chinook salmon regulations to provide for a spawning escapement of 38,000 salmon in light of the failure to meet spawning population goals in past years and the opportunity to take advantage of this year's water supply. This regulation change results in an increased escapement of 3,000 fish over the Council's recommendations.

"These management measures reflect the extremely high priority that Secretary Babbitt and I place on conserving the Klamath River chinook salmon," said Brown. "Because these stocks of salmon are severely depressed, we must carefully manage them to ensure that there are sufficient population numbers for the future.

"We are committed to rapidly moving to a definitive legal ruling concerning the rights of all parties to the Klamath River chinook salmon. The failure to do so over the past decade has been unfair to everyone concerned," said Brown. "As soon as the Solicitor of the Department of the Interior issues a ruling on this matter, I will ask that the Council incorporate Interior's allocations in its regulations for the 1994 season. The Solicitor's ruling should be completed no later than Sept. 30 in order that all parties have adequate time to plan for the 1994 season."

Secretary Babbitt added, "We are committed to ensuring that by the 1994 season, the legal allocation rights of the Klamath River tribes are fully incorporated in the Pacific Fishery Management Council's plan. We are also committed to restoring the Klamath fishery resource. By providing additional spawning escapements this year, we can begin to take advantage of habitat improvements and start the process of rebuilding the resource.

"This decision allows the federal government to meet its trust responsibilities to the tribes while taking concrete steps to restore this important resource."

###



# DEPARTMENT of the INTERIOR news release

OFFICE OF THE SECRETARY

Bob Walker 202/208-6416

For Release: May 11, 1993

### PRESIDENT CLINTON NAMES ADA DEER AS ASSISTANT SECRETARY FOR INDIAN AFFAIRS

President Bill Clinton today announced his intention to nominate Ada Deer, an educator and former chair of the Menominee Nation of Wisconsin, to serve as Assistant Secretary of the Interior for Indian Affairs. The appointment, subject to confirmation by the U.S. Senate, will make her the first woman to serve as Assistant Secretary for Indian Affairs.

"Ada Deer is a strong leader with a lifelong commitment to American Indian rights, to improving the lives of American Indians, and to the strengthening of tribal governments," said Secretary of the Interior Bruce Babbitt. "She was very highly recommended for this position by numerous tribes and tribal councils across America. She is an outstanding advocate with an impressive record of success and accomplishment."

Ms. Deer, currently a senior lecturer at the School of Social Work and American Indian Studies Program at the University of Wisconsin in Madison, was a candidate for the U.S. House of Representatives last fall. She was born on the Menominee reservation, led the struggle to restore federal recognition for the tribe, and was the tribal leader 1974 to 1976.

For more than 25 years she has worked with such national organizations as the Native American Rights Fund, Americans for Indian Opportunity, and the American Indian Graduate Program.

She was the first member of her tribe to graduate from the University of Wisconsin (1957) and the first American Indian to receive a master's degree from the School of Social Work at Columbia University (1961). She was a fellow at the Harvard Institute of Politics, John F. Kennedy School of Government, in 1977. In addition, her academic honors include Doctor of Humane Letters from the University of Wisconsin-Madison. Among numerous other honors, Ms. Deer was presented a National Distinguished Achievement Award by the American Indian Resources Institute in 1991 and was named Woman of the Year by Girl Scouts of America in 1982.

The Assistant Secretary for Indian Affairs has responsibility for the Bureau of Indian Affairs (BIA), the bureau with the largest budget in Department of the Interior, \$2.4 billion. BIA has 12,000 employees providing services and administering trust responsibilities for more than 500 tribes and Alaska Native villages. About one million members of federally recognized tribes live on or near the 56 million acres of Indian trust lands served by the BIA.



# DEPARTMENT of the INTERIOR news release

BUREAU OF RECLAMATION

Gertel Harris-Brace (202) 208-4662

For Release July 26, 1993

### BUREAU OF RECLAMATION ANNOUNCES POLICY TO PROTECT INDIAN TRUST ASSETS

Bureau of Reclamation Commissioner Daniel P. Beard today announced a new policy designed to protect Indian trust assets from adverse impacts of Bureau of Reclamation (Reclamation) programs and activities

"The Bureau of Reclamation has a shared responsibility in protecting the rights of Indian tribes," Beard said. "The new policy will help us to assess and mitigate potential impacts on Indian trust assets." Indian trust assets are legal interest in property held in trust by the United States for Indian tribes Such assets include lands, minerals, hunting and fishing rights and water rights

The Bureau of Indian Affairs, a sister agency of Reclamation in the Department of the Interior, has primary responsibility for Indian trust. However, the trust responsibility requires that all federal agencies take all actions reasonably necessary to protect trust assets.

The new policy announced today will be incorporated in Reclamation's environmental directives by October 1, 1993.

-DOI-

EDITORS NOTE: A copy of the Indian Trust Policy is attached.

#### Bureau of Reclamation Indian Trust Asset Policy

This document describes the Bureau of Reclamation's policy to protect Indian trust assets from adverse impacts of Reclamation programs and activities, thereby better enabling the Secretary of the Interior to fulfill his responsibility to Indian tribes. In furtherance of this policy, Reclamation will modify its National Environmental Policy Act (NEPA) Handbook procedures.

#### Background

Indian trust assets are legal interests in property held in trust by the United States for Indian tribes or individuals. Examples of things that may be trust assets are lands, minerals, hunting and fishing rights, and water rights. The United States, with the Secretary as the trustee, holds many assets in trust for Indian tribes or Indian individuals.

The United States has an Indian trust responsibility to protect and maintain rights reserved by or granted to Indian tribes or Indian individuals by treaties, statutes, and executive orders, which rights are sometimes further interpreted through court decisions and regulations. This trust responsibility requires that all Federal agencies, including Reclamation, take all actions reasonably necessary to protect trust assets.

#### Policy

Reclamation will carry out its activities in a manner which protects trust assets and avoids adverse impacts when possible. When Reclamation cannot avoid adverse impacts, it will provide appropriate mitigation or compensation.

To carry out this policy, Reclamation will modify its NEPA compliance procedures to require evaluation of the potential effects of its proposed actions on trust assets. Reclamation will perform interdisciplinary analyses to assess potential impacts to trust assets and the consequences of such impacts for the Indian people who beneficially own the assets. The procedure shall include format changes in all NEPA compliance documents to highlight all trust asset impacts. These changes shall include:

- -a statement that no impacts to trust assets are anticipated, when such is the case;
- -a clearly labeled section discussing anticipated impacts to trust assets;
- -an Indian trust asset item in the Categorical Exclusion Checklist.



Assistant Secretary

Indi**A**n Affairs

Room 4140 MIB



NATIONAL PARK SERVICE For Release: August 4, 1993 Anita Clevenger 202/208-7394 Timothy McKeown 202/343-4101

## NPS COMPILES LIST OF CONTACTS TO HELP FEDERAL AGENCIES AND MUSEUMS COMPLY WITH THE NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION ACT

The National Park Service has compiled a list of Federal, Tribal, Native Alaskan, Native American and Native Hawaiian contacts to assist other Federal agencies and museums in complying with the Native American Graves Protection and Repatriation Act (NAGPRA).

The law requires Federal agencies and museums that receive Federal funds to consult with Indian tribes, Native Alaskan entities, and Native Hawaiian organizations regarding the proper care and disposition of Native American human remains, funerary objects, sacred objects, and objects of cultural patrimony with which they are culturally affiliated, and to provide a summary of their collections by November 16, 1993.

The list is comprised of designated officials from the 752 federally recognized Indian tribes and Native Alaskan entities, 7 Native Hawaiian organizations, and 42 Federal agencies. It includes the name, address and telephone number of the chair, president, or other official specifically designated to deal with issues related to NAGPRA implementation. A copy of the contact list is available in either printed or electronic format.

The required summaries should include estimates of the number of Native American cultural objects in the collection; reference to the means, date(s), and location(s) whereby the collection was acquired; and observations about any lineal descendants, if available, or culturally affiliated Indian tribes, Native Alaskan entities, or Native Hawaiian organizations. Copies of a memorandum that provides guidance on summaries, inventories, and notification, including a sample summary, are also available from the National Park Service.

The tribal and Federal agency contact list and the guidance memorandum can be obtained from the Park Service by contacting: Dr. C. Timothy McKeown, National Park Service, NAGPRA Program Leader, Archeological Assistance Div., P.O. Box 37127, Washington, D.C. 20013-7127, Tele: (202) 343-4101; Fax: (202) 523-1547



### United States Department of the Interior

#### **BUREAU OF INDIAN AFFAIRS** Washington, D.C. 20240

BUREAU OF INDIAN AFFAIRS FOR IMMEDIATE RELASE -- September 10, 1993 Carl Shaw (202) 219-4150

#### ADA DEER TO ATTEND PUBLIC FORUM IN CONNECTICUT

Ada Deer, Assistant Secretary for Indian Affairs in the U.S. Department of the Interior, has accepted an invitation from U.S. Rep. Sam Gejdenson to attend a public forum he is sponsoring in Ledyard Connecticut on September 18. The Assistant Secretary will appear to explain the general process involved in accepting lands into trust and how such applications are evaluated. "My administration is dedicated to building partnership and fostering understanding between Indians and non-Indians on issues that concern us all, Deer said.



# DEPARTMENT of the INTERIOR news release

OFFICE OF THE SECRETARY

Bob Walker (202) 208-6416

For Release: October 6, 1993

INTERIOR DEPARTMENT ISSUES OPINION
ON TRIBAL ENTITLEMENT TO KLAMATH RIVER FISH

The Interior Department today released a legal opinion that two California Indian tribes are entitled to enough Klamath-Trinity basin salmon to support a moderate living standard, or 50 percent of the harvest, whichever is less.

The opinion, signed by Interior Solicitor John D. Leshy, notes that when the Hoopa Valley and Yurok Reservations were created, the U.S. government reserved a federally protected fishing right for the two tribes.

The opinion concludes that "the entitlement of the Yurok and Hoopa Valley Tribes is limited to the moderate living standard or 50 percent of the harvest of Klamath-Trinity basin salmon, whichever is less. Given the current depressed condition of the Klamath River basin fishery, and absent any agreement among the parties to the contrary, the Tribes are entitled to 50 percent of the harvest."

"This clearly underscores the need to restore the region's fisheries to healthy levels," said Betsy Rieke, Assistant Secretary of the Interior for Water and Science. "The allocation of the salmon is controversial only because of depressed salmon resources."

Restoration plans have been prepared for both the Klamath and Trinity drainages, and the Interior Department is working to find the funding necessary to carry out comprehensive restoration of the watershed, aimed in part at reviving salmon populations.

"While this opinion correctly focuses on the size of different 'slices of the pie,'" said Rieke, speaking of salmon allotments, "the Department's resources are primarily directed at how we can make that pie grow."

The opinion on the tribes' rights in the fishery was requested last spring by Secretary of the Interior Bruce Babbitt and Commerce Secretary Ron Brown as part of their discussions about regulating the in-river and ocean fishing of the Klamath-Trinity salmon run and, over the longer term, improving the

(more)

overall fishery. At that time, Babbitt recommended it would be prudent to reserve a 50 percent share of the harvestable surplus of Klamath River salmon for the Indian in-river fishery this year.

As a temporary resolution of differences between the Interior Department recommendation and concerns expressed by the Commerce Department, which has jurisdiction over ocean fisheries, Babbitt set the 1993 in-river tribal harvest ceiling at 18,500. Brown directed a 1993 ocean fishing season that conformed to the in-river tribal harvest constraint.

# NATIVE ENTITIES WITHIN THE STATE OF ALASKA RECOGNIZED AND ELIGIBLE TO RECEIVE SERVICES FROM THE UNITED STATES BUREAU OF INDIAN AFFAIRS

Village of Afognak Native Village of Akhiok Akiachak Native Community Akiak Native Community Native Village of Akutan Village of Alakanuk Alatna Village Native Village of Aleknagik Algaaciq Native Village (St. Mary's) Allakaket Village Native Village of Ambler Village of Anaktuvuk Pass Yupiit of Andreafski Angoon Community Association Village of Aniak Anvik Village Arctic Village (See Native Village of Venetie Tribal Government) Native Village of Atka Atgasuk Village (Atkasook) Village of Atmautluak Native Village of Barrow Beaver Village Native Village of Belkofski Village of Bill Moore's Slough Birch Creek Village Native Village of Brevig Mission Native Village of Buckland Native Village of Cantwell Native Village of Chanega (aka Chenega)

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Chalkyitsik Village
Village of Chefornak
Chevak Native Village
Chickaloon Native Village
Native Village of Chignik
Native Village of Chignik Lagoon
Chignik Lake Village
Chilkat Indian Village (Kluckwan)
Chilkoot Indian Association (Haines)
Chinik Eskimo Community (Golovin)
Native Village of Chistochina
Native Village of Chitina
Native Village of Chuatbaluk (Russion Mission, Kuskokwim)
Chuloonawick Native Village
Circle Native Community
Village of Clarks's Point
Native Village of Council
Craig Community Association
Village of Crooked Creek
Native Village of Deering
Native Village of Dillingham
Native Village of Diomede (aka Inalik)
Village of Dot Lake
Douglas Indian Association
Native Village of Eagle
Native Village of Eek
Egegik Village
Eklutna Native Village
Native Village of Ekuk
Ekwok Village
Native Village of Elim
Emmonak Village
Evansville Village (aka Bettles Field)
Native Village of Eyak (Cordova)
Native Village of False Pass
Native Village of Fort Yukon
Native Village of Gakona
Galena Village (aka Louden Village)
Native Village of Gambell
Native Village of Georgetown
Native Village of Goodnews Bay
Organized Village of Grayling (aka Holikachuk)
Gulkana Village
Native Village of Hamilton
Healy Lake Village
Holy Cross Village
Hoonah Indian Association
Native Village of Hooper Bay
Hughes Village
Huslia Village
Hydaburg Cooperative Association
Igiugig Village
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Village of Iliamna
Inupiat Community of the Arctic Slope
Ivanoff Bay Village
Kaguyak Village
Organized Village of Kake
Kaktovik Village (aka Barter Island)
Village of Kalskag
Village of Kaltag
Native Village of Kanatak
Native Village of Karluk
Organized Village of Kasaan
Native Village of Kasigluk
Kenaitze Indian Tribe
Ketchikan Indian Corporation
Native Village of Kiana
Agdaagux Tribe of King Cove
King Island Native Community
Native Village of Kipnuk
Native Village of Kivalina
Klawock Cooperative Association
Native Village of Kluti Kaah (aka Copper Center)
Knik Village
Native Village of Kobuk
Kokhanok Village
Koliganek Village
Native Village of Kongiganak
Village of Kotlik
Native Village of Kotzebue
Native Village of Koyuk
Kovukuk Native Village
Organized Village of Kwethluk
Native Village of Kwigillingok
Native Village of Kwinhagak (aka Quinhagak)
 Native Village of Larsen Bay
Levelock Village
Lesnoi Village (aka Woody Island)
Lime Village
Village of Lower Kalskag
Manley Hot Springs Village
Manokotak Village
 Native Village of Marshall (aka Fortuna Ledge)
 Native Village of Mary's Igloo
 McGrath Native Village
 Native Village of Mekoryuk
 Mentasta Lake Village
 Metlakatla Indian Community, Annette Island Reserve
 Native Village of Minto
 Native Village of Mountain Village
 Naknek Native Village
 Native Village of Nanwalek (aka English Bay)
 Native Village of Napaimute
 Native Village of Napakiak
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Native Village of Napaskiak
Native Village of Nelson Lagoon
Nenana Native Association
New Stuyahok Village
Newhalen Village
Newtok Village
Native Village of Nightmute
Nikolai Village
Native Village of Nikolski
Ninilchik Village
Native Village of Noatak
Nome Eskimo Community
Nondalton Village
Noorvik Native Community
Northway Village
Native Village of Nuigsut (aka Nooiksut)
Nulato Village
Native Village of Nunapitchuk
Village of Ohogamiut
Village of Old Harbor
Orutsararmuit Native Village (aka Bethel)
Oscarville Traditional Village
Native Village of Ouzinkie
Native Village of Paimiut
Pauloff Harbor Village
Pedro Bay Village
Native Village of Perryville
Petersburg Indian Association
Native Village of Pilot Point
Pilot Station Traditional Village
Native Village of Pitka's Point
Platinum Traditional Village
Native Village of Point Hope
Native Village of Point Lay
Native Village of Port Graham
Native Village of Port Heiden
Native Village of Port Lions
Portage Creek Village (aka Ohgsenakale)
Pribilof Islands Aleut Communities of St. Paul & St. George
     Islands
Qagan Toyagungin Tribe of Sand Point Village
Rampart Village
Village of Red Devil
Native Village of Ruby
Native Village of Russion Mission (Yukon)
Village of Salamatoff
Organized Village of Saxman
Native Village of Savoonga
Saint George (See Pribilof Islands Aleut Communities of St. Paul
     & St. George Islands)
Native Village of Saint Michael
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Saint Paul (See Pribilof Islands Aleut Communities of St. Paul
     & St. George Islands)
Native Village of Scammon Bay
Native Village of Selawik
Seldovia Village Tribe
Shageluk Native Village
Native Village of Shaktoolik
Native Village of Sheldon's Point
Native Village of Shishmaref
Native Village of Shungnak
Sitka Tribe of Alaska
Skagway Village
Village of Sleetmute
Village of Solomon
South Naknek Village
Stebbins Community Association
Native Village of Stevens
Village of Stony River
Takotna Village
Native Village of Tanacross
Native Village of Tanana
Native Village of Tatitlek
Native Village of Tazlina
Telida Village
Native Village of Teller
Native Village of Tetlin
Traditional Village of Togiak
Native Village of Toksook Bay
Tuluksak Native Community
Native Village of Tuntutuliak
Native Village of Tununak
Twin Hills Village
Native Village of Tyonek
Ugashik Village
Umkumiute Native Village
Native Village of Unalakleet
Qawalingin Tribe of Unalaska
Native Village of Unga
Village of Venetie (See Native Village of Venetie Tribal
     Government)
Native Village of Venetie Tribal Government (Arctic Village and
     Village of Venetie)
Village of Wainwright
Native Village of Wales
Native Village of White Mountain
Wrangell Cooperative Association
Yakutat Tlingit Tribe
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# DEPARTMENT of the INTERIOR news release

BUREAU OF INDIAN AFFAIRS
For Immediate Release: October 15, 1993

Carl Shaw, (202) 219-4150

INTERIOR PUBLISHES REVISED LIST OF ALASKA NATIVE
TRIBES ELIGIBLE FOR SERVICES FROM BUREAU OF INDIAN AFFAIRS

The Department of the Interior today released a revised list of Alaska Native tribes that are eligible to receive services from the Bureau of Indian Affairs (BIA) and which have the immunities and privileges available to other federally recognized Indian tribes in the contiguous 48 States. The list will be published in the Federal Register next week.

"This revised list implements certain portions of an opinion issued by the Departmental solicitor on January 11, 1993, which concluded that for over 50 years, the Department dealt with Alaska Natives under the legal principles used for dealing with tribes in the contiguous 48 States," said Ada E. Deer, Assistant Secretary for Indian Affairs. "The Opinion left preparation of a list of Alaska tribes for later action and we are fulfilling that portion of the opinion today."

Under general principles of federal Indian law and the Solicitor's Opinion, the powers of Alaska Native tribes include the right to determine membership, adopt constitutions, conduct elections and govern and regulate internal tribal relations.

"However," Deer said, "the solicitor's January opinion concluded, construing general principles of Federal Indian law and the Alaska Native Claims Settlement Act (ANCSA), that notwithstanding the potential that Indian country still exists in Alaska in certain limited cases, Congress has left little or no room for tribes in Alaska to exercise governmental authority over land or nonmembers." This portion of the Opinion is subject to review, but has not been withdrawn or modified.

In arriving at the determination of which entities to include on the list, the BIA reviewed the following lists: the non-tribal entities established pursuant to ANCSA and which were previously eligible for federal services, previously-listed village and regional corporations, and villages and regional tribes previously dealt with by the federal government as governments. Only those villages and regional tribes that have functioned as political entities exercising governmental authority are included in the revised list.

Not included on the revised list are non-tribal Native entities that currently contract with or receive services from the BIA pursuant to specific statutory authority, including ANCSA village and regional corporations and various tribal organizations. The non-inclusion of these entities does not affect their continued eligibility for contracts and services.

The list to be published in the <u>Federal Register</u> includes the revised list of 226 Alaskan tribal entities and the 318 tribes in the contiguous 48 states that are eligible for services from the Bureau of Indian Affairs.

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<u>EDITOR'S NOTE:</u> The revised list of Alaska Natives entities is attached for your review.



U.S. Department of the Interior Minerals Management Service

### News Release

FOR RELEASE: December 6, 1993

CONTACT: Tom DeRocco (202) 208-3983 or Michael L. Baugher (303) 231-3162

## SHOSHONE, ARAPAHO TRIBES JOIN MMS IN COOPERATIVE AUDIT PROGRAM

The Department of the Interior's Minerals Management Service today announced that it will reimburse the Shoshone and Arapaho Indian Tribes a total of \$130,000 during Fiscal Year 1994, for auditing costs for participating in the MMS Cooperative Audit Program.

The addition of the Shoshone and Arapaho Tribes, which are located on the Wind River Reservation in central Wyoming, brings the number of participating tribes to six, including the Navajo Nation, the Ute, the Southern Ute and the Ute Mountain Ute.

The program enables a tribe to join with MMS in providing additional audit coverage of revenues derived from oil, gas and other mineral leases located on its land.

"Last year, more than \$150 million in mineral revenues were collected from Indian leases," said MMS Director Tom Fry. "Sharing resources and information and working on a partnership basis has increased our auditing coverage and effectiveness. I am pleased to have this program expanded," he added.

Under provision of the Federal Oil and Gas Royalty Management Act of 1982, the MMS reimburses participating Indian tribes for costs of conducting audits, such as salaries and travel expenses.

Ten states--California, Colorado, Louisiana, Montana, New Mexico, North Dakota, Oklahoma, Texas, Utah and Wyoming--participate under similar provisions.

The MMS is responsible for the collection, accounting for and disbursement of nearly \$4 billion annually in mineral revenues from federal and Indian lands.



# DEPARTMENT of the INTERIOR news release

#### OFFICE OF THE SECRETARY

John Wright 202/208-6416

For Release: December 14, 1993

INTERIOR DEPARTMENT COMPLETES ACTIONS TO IMPLEMENT FORT MCDOWELL INDIAN COMMUNITY WATER RIGHTS SETTLEMENT

Secretary of the Interior Bruce Babbitt today signed agreements to complete final action on implementation of the Fort McDowell Indian Community Water Rights Act of 1990.

Clinton Pattea, President of the Fort McDowell Indian Community, joined Secretary Babbitt in signing the agreements at a ceremony held at the Interior Department. Also attending the ceremony was Ada Deer, Assistant Secretary for Indian Affairs.

Under provisions of the Fort McDowell Indian Community Water Rights Settlement Act of 1990, and actions set forth by the signing today, the Community will receive a maximum annual diversion right of 36,350 acre-feet of water from the Verde River.

The agreement includes an increase in the Community's entitlement to Central Arizona Project (CAP) water, and a provision for storage of up to 3,000 acre-feet of water at the Salt River Project, behind Horseshoe or Bartlett Dams.

The Community, located in central Arizona near Phoenix, will increase the amount of its entitlement to CAP water from 4,300 to 18,233 acre-feet. In accordance with the Act, the Community may lease a portion of its water, and has signed an agreement with the City of Phoenix to lease 4,300 acre-feet of water annually.

John J. Duffy, Chairman of the Interior Department's Working Group on Indian Water Rights, said that today's action satisfies the tribe's federally reserved water rights.

STATEMENT BY ADA DEER, ASSISTANT SECRETARY-INDIAN AFFAIRS,
DEPARTMENT OF THE INTERIOR, REGARDING THE INSPECTOR GENERAL'S
AUDIT REPORT ON INDIAN GAMING

--First of all, I don't think I have to tell you that there has literally been an explosion in Indian gaming during the last one to two years. No one -- not Congress, Interior, BIA, the Indian people, or anyone else -- anticipated this tremendous growth. The 1988 legislation did not provide for a time period after it became law for all the safeguards and rules and regulations to be put into place. Neither did it provide time for anyone to hire the necessary expertise to monitor all the things for which we were given the responsibility.

--This particular audit took place earlier this year, but monitored activities that had taken place over the past several years. Most of the things pointed out in the audit -- with the exception of all of the unapproved tribal-state compacts -- have been corrected.

-Let me also point out that the audit covers a time period when the Bureau was in process of creating an Indian Gaming Management Office and hiring personnel to staff it. The Bureau was also working closely with the National Indian Gaming Commission to spell out the responsibilities we had, and to learn when the Commission would be in a position to assume the

responsibilities that the Act assigned it. The Audit report fully points out that the Commission did not consider itself fully operational until February of 1993.

--With that aside, I must emphasize as I pointed out in the audit report, the Department of the Interior and the Bureau pay "great deference" to tribal views and concerns. We also pointed out that the "striking feature" of the current debate over Indian gaming is the lack of deference to tribal views and positions.

--Having said that, I remind you that these are responsible elected tribal government officials who are signing the contracts and tribal-state compacts discussed in the Audit report. We call it self-determination -- sovereignty -- self-governance, autonomy. Neither the Bureau nor the Commission will ever -- and we should not -- be at the elbow of a tribal chairperson when he or she signs legitimate contracts whether they be for gaming management or whatever.

--Tribal chairmen and tribal governments have to assume the responsibility for their actions and they must be held accountable. That does not mean that the Bureau will step away and shirk any of its reponsibilities. We are necessarily limited in "protecting" the tribes and that is the way it ought to be if tribal self-determination and self-governance are going to work.

--One more thing -- the Inspector General's report does not bear out what the critics of Indian Gaming have been shouting for years -- that Indian gaming is rife with organized crime. The FBI has been saying for years there is no evidence to support such claims. The report does prove that Indian tribes have to be more diligent in policing their own employees to prevent such theft and embezzlement as pointed out in the report.

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December 22, 1993